

City of Cleveland, TN

**Annual Action Plan
2015-2016 Program Year**

City of Cleveland, TN

Development & Engineering Services

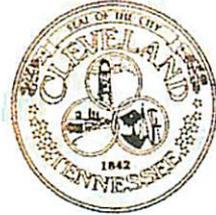
CDBG Program

P.O. Box 1519

Cleveland, TN 37364-1519

City of Cleveland

CLEVELAND, TENNESSEE
Office of the Mayor



Tom Rowland
Mayor

Cleveland Municipal Building
190 Church Street, N.E.
P.O. Box 1519
(423) 476-8931
(423) 559-3364 Fax

May 12, 2015

Ms. Mary C. Wilson, Director
Office of Community Planning & Development
U.S. Dept. of Housing & Urban Development
Knoxville Field Office, Region IV
John J. Duncan Federal Building
710 Locust Street, Suite 300
Knoxville, TN 37902-2526

RE: City of Cleveland, Tennessee
Action Plan 2015-2016

Dear Ms. Wilson:

Enclosed is the City of Cleveland's Action Plan 2015 for the Community Development Block Grant Entitlement Program. Resolution 2015-31 approving the Action Plan is included. Form SE 424 and the required certifications are located at the front of the document.

If you need further information, please feel free to contact Teresa Torbett at 423-479-1913 or 423-593-0124.

Sincerely,

A handwritten signature in blue ink, appearing to read "Tom Rowland", is written over a faint, larger version of the signature.

Tom Rowland
Mayor

RESOLUTION NO: 2015-31

RESOLUTION FOR APPROVAL OF THE
2015 ANNUAL ACTION PLAN FOR THE
COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM

WHEREAS, the City Council of the City of Cleveland, Tennessee received a document, *City of Cleveland 2015 Annual Action Plan* which is incorporated herein as EXHIBIT A; and

WHEREAS, the aforementioned *2015 Action Plan* was the subject of public hearings on September 22, 2014, February 24, 2015, and again on April 21, 2015. A draft of the *Action Plan* was available on April 6th, 2015 which began a thirty-day comment period ending on May 6, 2015 with copies of the Plan being made available at the Development and Engineering Services Office, the Cleveland Public Library, and on the City's website www.clevelandtn.gov as advertised in the *Cleveland Daily Banner* on April 6th, 2015;

WHEREAS, the aforementioned Plan has been reviewed by the Cleveland Municipal Planning Commission whose members were provided with the document and given the opportunity to comment; and

WHEREAS, comments concerning the aforementioned Action Plan were received by City staff and reported to the City Council and the City Council has considered the comments:

NOW, THEREFORE, BE IT RESOLVED, the *2015 Action Plan* is incorporated herein as EXHIBIT A be approved by the City Council, and be it further resolved that City staff are authorized to submit the aforementioned Plans to the United States Department of Housing and Urban Development (HUD), and be it resolved that the Mayor is authorized to sign all grant agreements, contracts and certifications with HUD that are required to carry out the CDBG program described in the Action Plan.

Approved this 11th day of May, 2015.

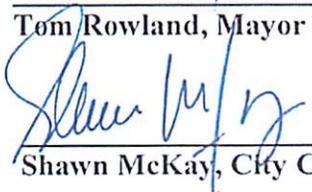
Approved as to form:



John Kimball, City Attorney



Tom Rowland, Mayor



Shawn McKay, City Clerk

Application for Federal Assistance SF-424

* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application	* 2. Type of Application: <input type="checkbox"/> New <input checked="" type="checkbox"/> Continuation <input type="checkbox"/> Revision	* If Revision, select appropriate letter(s): _____ * Other (Specify): _____
---	---	--

* 3. Date Received: _____	4. Applicant Identifier: City of Cleveland, Tennessee
-------------------------------------	---

5a. Federal Entity Identifier: B-15-MC-470012	5b. Federal Award Identifier: _____
---	---

State Use Only:

6. Date Received by State: _____	7. State Application Identifier: _____
---	---

8. APPLICANT INFORMATION:

* a. Legal Name: City of Cleveland, Tennessee	
* b. Employer/Taxpayer Identification Number (EIN/TIN): 62-6000263	* c. Organizational DUNS: 0715225280000

d. Address:

* Street1:	190Church Street NE
Street2:	P.O. Box 1519
* City:	Cleveland
County/Parish:	Bradley
* State:	TN: Tennessee
Province:	
* Country:	USA: UNITED STATES
* Zip / Postal Code:	37364-1519

e. Organizational Unit:

Department Name: Development & Engineering	Division Name: CDBG Program
--	---------------------------------------

f. Name and contact information of person to be contacted on matters involving this application:

Prefix: Ms.	* First Name: Teresa
Middle Name: M.	
* Last Name: Torbett	
Suffix:	
Title: Grant Manager	
Organizational Affiliation: City of Cleveland, Tennessee	
* Telephone Number: 423-479-1913	Fax Number: 423-593-3373
* Email: ttorbett@clevelandtn.gov	

Application for Federal Assistance SF-424

*** 9. Type of Applicant 1: Select Applicant Type:**

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

*** 10. Name of Federal Agency:**

U. S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14-218

CFDA Title:

Community Development Block Grant Entitlement Program

*** 12. Funding Opportunity Number:**

N/A Entitlement

* Title:

[Redacted area]

13. Competition Identification Number:

N/A Entitlement

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

*** 15. Descriptive Title of Applicant's Project:**

City of Cleveland's Community Development Block Grant Program

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424

16. Congressional Districts Of:

* a. Applicant

* b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

17. Proposed Project:

* a. Start Date:

* b. End Date:

18. Estimated Funding (\$):

* a. Federal	<input type="text" value="345,924.00"/>
* b. Applicant	<input type="text"/>
* c. State	<input type="text"/>
* d. Local	<input type="text" value="1,300,000.00"/>
* e. Other	<input type="text"/>
* f. Program Income	<input type="text"/>
* g. TOTAL	<input type="text" value="1,645,924.00"/>

19. Is Application Subject to Review By State Under Executive Order 12372 Process?

- a. This application was made available to the State under the Executive Order 12372 Process for review on
- b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- c. Program is not covered by E.O. 12372.

20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)

Yes No

If "Yes", provide explanation and attach

21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)

** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

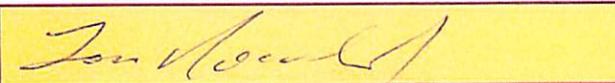
Authorized Representative:

Prefix: * First Name:
Middle Name:
* Last Name:
Suffix:

* Title:

* Telephone Number: Fax Number:

* Email:

* Signature of Authorized Representative: 

* Date Signed:



CPMP Non-State Grantee Certifications

Many elements of this document may be completed electronically, however a signature must be manually applied and the document must be submitted in paper form to the Field Office.

- This certification does not apply.
 This certification is applicable.

NON-STATE GOVERNMENT CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace -- It will or will continue to provide a drug-free workplace by:

1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
2. Establishing an ongoing drug-free awareness program to inform employees about --
 - a. The dangers of drug abuse in the workplace;
 - b. The grantee's policy of maintaining a drug-free workplace;
 - c. Any available drug counseling, rehabilitation, and employee assistance programs; and
 - d. The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will --
 - a. Abide by the terms of the statement; and
 - b. Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted --
 - a. Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
 - b. Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

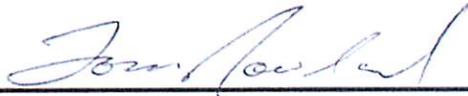
Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

8. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
9. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
10. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.



5-1-2015

Signature/Authorized Official

Date

Tom Rowland

Name

Mayor

Title

P.O. Box 1519, Cleveland, TN 37364-1519

Address

City/State/Zip

Telephone Number

- | |
|---|
| <input type="checkbox"/> This certification does not apply. |
| <input checked="" type="checkbox"/> This certification is applicable. |

Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

11. Maximum Feasible Priority - With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
12. Overall Benefit - The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) 2014, 2015, 2016, (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
13. Special Assessments - It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

14. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
15. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of part 35, subparts A, B, J, K and R, of title 24;

Compliance with Laws -- It will comply with applicable laws.



Signature/Authorized Official

5-1-2015

Date

Tom Rowland

Name

Mayor

Title

P.O. Box 1519

Address

Cleveland, TN 37364-1519

City/State/Zip

(423)472-4551

Telephone Number

- This certification does not apply.
 This certification is applicable.

**OPTIONAL CERTIFICATION
CDBG**

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having a particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities, which are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.



5-1-2015

Signature/Authorized Official

Date

Tom Rowland

Name

Mayor

Title

P.O. Box 1519

Address

Cleveland, TN 37364-1519

City/State/Zip

423-472-4551

Telephone Number

- This certification does not apply.
 This certification is applicable.

APPENDIX TO CERTIFICATIONS

Instructions Concerning Lobbying and Drug-Free Workplace Requirements

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Drug-Free Workplace Certification

1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant: Place of Performance (Street address, city, county, state, zip code) Check if there are workplaces on file that are not identified here. The certification with regard to the drug-free workplace is required by 24 CFR part 21.

Place Name	Street	City	County	State	Zip
City Hall	190 Church Street NE	Cleveland	Bradley	TN	37311
Development & Engineering Services Office	185 Second Street NE	Cleveland	Bradley	TN	37311

7. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules: "Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15); "Conviction" means a finding of guilt (including a plea of *nolo contendere*) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes; "Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any

controlled substance; "Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including:

- a. All "direct charge" employees;
- b. all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and
- c. temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

Note that by signing these certifications, certain documents must be completed, in use, and on file for verification. These documents include:

- 1. Analysis of Impediments to Fair Housing
- 2. Citizen Participation Plan
- 3. Anti-displacement and Relocation Plan



5-11-2015

Signature/Authorized Official

Date

Tom Rowland

Name

Mayor

Title

P.O. Box 1519

Address

Cleveland, TN 37364-1519

City/State/Zip

423-472-4551

Telephone Number

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Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Cleveland became a Department of Housing and Urban Development (HUD) Entitlement Community in 2004. The third 5 Year Consolidated Plan (Con Plan) was submitted in 2014 and covers the period commencing July 1, 2014 to June 30, 2019. Con Plans are a requirement of HUD for jurisdictions such as Cleveland that received Community Development Block Grant (CDBG) funds.

The Consolidated Plan has several primary sections including a Housing Needs Assessment that assesses needs for affordable housing, homelessness, special needs populations, and non-housing community development needs. The Con Plan also includes a Housing Market Analysis that evaluates existing housing stock and resources. There is a Strategic Plan that outlines objectives for the five-year planning period and a 1 Year Annual Action Plan that sets goals and allocates funding for the upcoming year between various eligible activities and projects. Other sections found in the Con Plan address the methodology for citizen participation and the institutional structure for delivering services and programs.

This document is the second year Action Plan and describes the actions, projects and programs that the City of Cleveland will implement to address priority needs identified in the Con Plan. The City anticipates receiving \$345,924 for the program year starting July 1, 2015. Annual funding in that approximate amount is expected for program years three through five.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The Con Plan identified six overarching priority community development and affordable housing needs:

- Affordable housing for renters and homebuyers;
- Public awareness of fair housing laws and lead-based paint requirements;
- Transitional and supportive housing needs;
- Housing and supportive services for the elderly and disabled;

- Code enforcement; and
- Public facility and infrastructure improvement.

From these priorities and within the context of limited funding resources, four goals were developed with the following proposed CDBG allocations for program year 2015/2016:

- Code Enforcement - \$65,000
- Public Improvements - \$11,744
- Affordable Housing - \$200,000
- Planning/Administration - \$69,180

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The above allocation of resources continues successful initiatives and partnerships built during previous program years. The City of Cleveland has been very successful in attacking affordable housing standards and neighborhood quality issues with targeted codes enforcement and improvements to neighborhood infrastructure. Likewise, the City's affordable housing initiatives have relied on working in partnership with area non-profit providers to leverage additional housing resources and expertise. The specific projects proposed for the second year Action Plan are largely the result of the City's evaluation of how similar earlier activities have performed.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

During the Action Plan process, the City of Cleveland consulted with a wide variety of housing and service organizations, civic organizations, neighborhood residents and groups, Departments of local government, elected officials, and others. The organizations and groups invited to participate covered the major providers of affordable housing, emergency housing, special needs housing, community facilities, services for youth, elderly, and disabled. Sections of government supplying public community centers, parks, recreation, and open space, public works such as sidewalk, street, water/sewer, and stormwater improvements, and with public safety officers focused on permitting and code compliance within CDBG target areas, as well as the Cleveland Municipal Planning Commission. A list of key consultations is included in this document.

The City held three public meetings with public hearings attached to all three meetings. These meetings/hearings were well attended and interpretative services were available for Spanish speakers.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Public comments are attached as an appendix to the Action Plan.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments were reviewed and accepted. All comments are in the Appendix section.

7. Summary

The City of Cleveland has leveraged its CDBG resources well in the past and will continue to do so in the future based upon the goals identified during this process. All of the meetings held were well attended and responsive. The city expects to fully engage in the goals identified for the upcoming program year.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	CLEVELAND	
CDBG Administrator		

Table 1 – Responsible Agencies

Narrative (optional)

Consolidated Plan Public Contact Information

Teresa Torbett, City of Cleveland, Grants Manager

P.O. Box 1519, Cleveland, TN 37364-1519

423-479-1913

AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

The following table provides a list of partners, agencies, and organizations consulted during the Action Plan process.

The table can be found in the appendix.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

During the Consolidated Plan and Action Planning process, the City of Cleveland consulted with a wide variety of housing and service organizations, civic organizations, neighborhood residents and groups, Departments of local government, elected officials, and others. The list of key consultations is included in this document. The organizations and groups consulted covered the major providers of affordable housing, emergency housing, special needs housing, community facilities, services for youth, elderly, and disabled. There were also consultations with the sections of government supplying public community centers, parks, recreation, and open space, public works such as sidewalk, street, water/sewer, and stormwater improvements, and with public safety officers focused on permitting and code compliance within CDBG target areas.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of Cleveland works closely with the Cleveland Emergency Shelter, the only emergency shelter for homeless persons within the jurisdiction. The Cleveland Shelter is part of the Continuum of Care and actively participates in the CoC planning process. Although Cleveland has not been a direct entitlement jurisdiction for the Emergency Shelter Grant (ESG) program, they do participate and receive funding under the State of Tennessee’s small cities program administered by the Tennessee Housing and Development Agency (THDA). The City of Cleveland matches the ESG program with assistance to the Cleveland Shelter. The shelter provides more than just emergency housing, it also provides employment training in-house, life skills training, and helps reduce homelessness by helping with utilities, deposits, and correcting arrearages.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

As described above, the City of Cleveland works most often with the Cleveland Emergency Shelter on meeting the needs homeless persons and families. The Shelter has future plans for a transitional shelter to better enable the homeless to move from a shelter situation to a more independent living arrangement in a unit of their own. There is also concern over the lack of adequate accommodations for the chronic homeless that experience recurring episodes of homelessness for longer periods of time. The City will continue to work with the Cleveland Shelter, the CoC, and other potential providers and partners involved in these initiatives.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

See Table below

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Habitat for Humanity of Cleveland
	Agency/Group/Organization Type	Housing Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	
2	Agency/Group/Organization	CITY OF CLEVELAND
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy Non-Housing Community Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	
3	Agency/Group/Organization	Cleveland Emergency Shelter
	Agency/Group/Organization Type	Services-homeless

<p>What section of the Plan was addressed by Consultation?</p>	<p>Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy Anti-poverty Strategy</p>
<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	

4	Agency/Group/Organization	Bradley Cleveland Community Services Agency
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Services - Victims
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	

5	Agency/Group/Organization	Cleveland Housing Authority
	Agency/Group/Organization Type	PHA Services - Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Families with children Non-Homeless Special Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	
6	Agency/Group/Organization	United Way of Bradley County
	Agency/Group/Organization Type	Services-Children Services-Elderly Persons Services-Health Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	

Identify any Agency Types not consulted and provide rationale for not consulting

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care		

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

There are numerous other sources of public entities investing in community development improvements in Cleveland. The CoC and the role of the Cleveland Emergency Shelter and their receipt of Emergency Shelter Grant funds through HUD via the State of Tennessee were described previously. Likewise, Habitat has received SHOP grants from HUD and the Bradley Cleveland Community Service Agency receives LIHEAP funds from the Department of Energy and CHDO funds from HUD, again via the State of Tennessee. The Cleveland Public Housing Authority is actively applying for funding to redevelop their sites to reduce density, attain additional housing vouchers, and provide additional open space. All of these efforts, initiatives, and partnerships between local agencies and other entities of government are supported by the City of Cleveland and leverage its community development work with those organizations and in the same targeted neighborhoods. The Consolidated Planning process has taken these into account by consulting and planning with these agencies. Where possible the City of Cleveland strategically commits its resources to further those efforts.

The City has a working relationship with Habitat for Humanity of Cleveland. In the past the City and Habitat have collaborated on developing individual properties, tracts of land, and on helping finance low to moderate income buyers. Habitat for Humanity's business approach is to develop without debt to keep the cost of home buying as affordable as possible for their buyers. Their needs are programming that increases the affordability and availability of opportunities for homeownership, and land at low cost. Habitat also has started a rehab program called Brush With Kindness in part of the CDBG target area. As a partner with the City, Habitat also brings considerable leverage per each house developed by way of their standard \$50,000 sponsorship per house from a local business or other entity. The City of Cleveland foresees continuing this collaboration as strategic opportunities arise.

The Bradley Cleveland Community Services Agency administers a wide variety of self-sufficiency and community service programs. These include weatherization assistance through the federal LIHEAP program, homebuyer education as a certified THDA counseling agency, job training programs, and the education and dissemination of fair housing information. In addition, the Bradley Cleveland CSA owns and operates rental housing, has been a state certified Community Housing Development Organization (CHDO) since 1993, operates a senior activity center and nutrition center next Cleveland public housing.

The United Way of Bradley County has an initiative called Impact Cleveland whose leading goals are: housing rehabilitation; social revitalization and community events; neighborhood safety; developing leadership; and workforce development. Their initial focus is the Blythe Neighborhood located within the CDBG target area. The City plans on coordinating closely with this new initiative and strategically supporting its mission where that mission compliments and leverages their community development programming.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Three public meetings were held for the 2015 Action Plan. The first public hearing was held on September 22, 2014 in conjunction with the approval of the CAPER for FY2013-2014 to kick off the planning process for 2014. Thirty-six persons attended the public hearing. Newspaper announcements and website announcement were used to advertise the meeting.

The second public hearing was held on February 24, 2015 in the Community Room at the Police Service Center. The meeting was moved due to elevator issues. Notices were placed outside the Municipal Building. The Police Service Center Community Room is located next door to the Municipal Building. The purpose of the meeting was to provide an overview of the CDBG program, Action Plan process, allocation for 2015, previously funded projects and current goals and projects for the current year, and to hear public comments. There was good participation during the meeting. Also discussed was the Analysis of Impediments to Fair Housing Choice Study, the Fair Housing Act, protected classes, purpose of the AI and identified impediments. Twenty-three persons attended the second meeting. Attendees included community representatives, city partners including United Way and Habitat for Humanity, and city department officials. A Hispanic translator was available.

The third public hearing was held on April 20, 2015 in the Community Room at the Police Service Center. Public Notice was also made on April 6, 2015 regarding the availability of the draft plan. A formal presentation outlined the recommendations, goals and suggested funding allocations. Twenty-three persons also attended this public meeting and participated in the process.

Public advertisement methods are included as an Appendix to the Action Plan. In general, meetings were advertised in the local paper, a Hispanic publication, on the City of Cleveland's website in both English and Spanish, and an extensive list of service providers and interested parties were directly mailed and emailed. A Spanish interpreter was available at the second and third meetings but was not utilized.

All community outreach efforts, comments, and input are available in the Appendix.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Public Hearing	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	All comments and responses are provided in the appendix.	All comments and responses are provided in the appendix.	NA	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Newspaper Ad	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	All comments and responses are provided in the appendix.	All comments and responses are provided in the appendix.	NA	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
3	Internet Outreach	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing				

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c) (1, 2)

Introduction

The 2015-2016 Annual Allocation is anticipated to be funded consistently with prior years funding at \$345,924. Any anticipated resources from other sources will be leveraged with the CDBG sources in the future to maximize and address the community development needs.

Priority Table

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	345,924	0	0	345,924	1,047,665	The prior year resources are committed to previously designated projects. Any funding not spent during the allocated period will be leveraged with future projects consistent with the plan.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Cleveland has leveraged most of its projects since the inception of the city's CDBG program. It will continue its efforts to work with private, state, and local departments, agencies, and nonprofits to ensure that projects are completed effectively. If projects are proposed in the CDBG target area, the CDBG grant manager will work with the proposing agency to see how the project can be leveraged and if match requirements will be required for each project. Other low to moderate income areas in the city will be evaluated and considered as projects are identified.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

If publically owned land is available for redevelopment proposals or community development assets, the grant manager will work with the entity proposing the project to ensure that the standards are consistent with CDBG rules and regulations as well as city procedures.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Code Enforcement	2014	2019	Affordable Housing Non-Housing Community Development	Expanded CDBG Target Area	Affordable housing for renters and homeowners Public Awareness-Fair Housing & Lead Based Paint Code Enforcement	CDBG: \$65,000	Housing Code Enforcement/Foreclosed Property Care: 300 Household Housing Unit
2	Public facility and infrastructure improvements	2014	2019	Non-Housing Community Development	Expanded CDBG Target Area	Public Facility & Infrastructure Repair/Correction	CDBG: \$11,744	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 100 Persons Assisted
3	Affordable Housing	2014	2019	Affordable Housing	Expanded CDBG Target Area	Affordable housing for renters and homeowners	CDBG: \$200,000	Homeowner Housing Added: 15 Household Housing Unit Homeowner Housing Rehabilitated: 10 Household Housing Unit

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Code Enforcement
	Goal Description	Code Inspector for CDBG Target Area
2	Goal Name	Public facility and infrastructure improvements
	Goal Description	Recreation improvements in CDBG Target Area
3	Goal Name	Affordable Housing
	Goal Description	Availability of affordable housing in CDBG Target Area

Table 7 – Goal Descriptions

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):

The City, in partnership with Habitat for Humanity of Cleveland, will provide funding for infrastructure improvements in Victory Cove an affordable housing subdivision. As a result, fifteen families will be assisted into homeownership.

The City, in partnership with a non-profit, will provide minor home repairs to 10 low income households who own their home.

AP-35 Projects – 91.220(d)

Introduction

The projects planned this year will focus on the affordability and availability of affordable housing in partnership with Habitat for Humanity, housing improvements in partnership with non-profit provider and continuing the prior years' recreation goals and activities. By completing these projects and continuing the code enforcement in this area, the impact in the CDBG target area for greater livability options is available. Additionally, households will have greater access to recreational activities.

#	Project Name
1	Code Enforcement
2	Recreation Improvements
3	Affordable Housing
4	Administration

Table 8 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The projects identified for this Annual Action Plan are directly related to the goals identified through the Consolidated Planning process.

Projects

AP-38 Projects Summary

Project Summary Information

Table 9 – Project Summary

1	Project Name	Code Enforcement
	Target Area	Expanded CDBG Target Area
	Goals Supported	Code Enforcement
	Needs Addressed	Code Enforcement Public Awareness-Fair Housing & Lead Based Paint
	Funding	CDBG: \$65,000
	Description	Provides funds for employee and program costs associated with a code enforcement inspector to provide enforcement of municipal codes in the CDBG Target Area.
	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 200 households will benefit from the proposed code enforcement activity. Although it will affect housing units, the overall liveability of the CDBG target area will be addressed.
	Location Description	Code enforcement activities occur in Census Tracts 103, 104, 107 and 108 - CDBG Target Area
	Planned Activities	Provide a code enforcement inspector and program costs associated to focus efforts in the CDBG target area and provide education to area residents.
2	Project Name	Recreation Improvements
	Target Area	Expanded CDBG Target Area

	Goals Supported	Public facility and infrastructure improvements
	Needs Addressed	Public Facility & Infrastructure Repair/Correction
	Funding	CDBG: \$11,744
	Description	Continuation of recreational improvements within the CDBG target area.
	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	This activity will benefit low to moderate income families in the CDBG target area. As defined in the Con Plan, this target area has concentrations in minority and low income populations.
	Location Description	Expanded CDBG Target Area
	Planned Activities	<ul style="list-style-type: none"> • Recreation improvements within a neighborhood in the CDBG target area
3	Project Name	Affordable Housing
	Target Area	Expanded CDBG Target Area
	Goals Supported	Affordable Housing
	Needs Addressed	Affordable housing for renters and homeowners
	Funding	CDBG: \$200,000
	Description	Provide forgivable loan to fund infrastructure improvements for Victory Cove Subdivision, in partnership with Habitat for Humanity of Cleveland, a non-profit affordable housing provider. Provide minor home repairs for 10 owner-occupied households in CDBG Target Area.
	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	<p>Approximately 15 low income households will be assisted into homeownership as a result of the this project.</p> <p>Approximately 10 low income owner-occupied households will receive minor home repairs.</p>

	Location Description	Homeownership will take place in Victory Cove Subdivision is located in Census Tract 107. Minor home repairs will take place in the CDBG Target Area.
	Planned Activities	Infrastructure will be constructed in partnership with Habitat for Humanity through a forgivable loan. As a result of the installation of the infrastructure by Habitat for Humanity, fifteen low income households will have access to affordable homeownership. Minor home repairs for 10 homeowners, in partnership with non-profit provider.
4	Project Name	Administration
	Target Area	Expanded CDBG Target Area
	Goals Supported	Code Enforcement Public facility and infrastructure improvements Affordable Housing
	Needs Addressed	Affordable housing for renters and homeowners Public Facility & Infrastructure Repair/Correction Code Enforcement
	Funding	CDBG: \$69,180
	Description	General administration and implementation of this plan.
	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	225 households or persons will be affected by the proposed projects
	Location Description	CDBG Target Area
	Planned Activities	Administration of CDBG Program.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The CDBG Target Area for the City of Cleveland covers all or parts of four low to moderate income census tracts (CTs 104, 107, 108, and part of 103). The area is roughly bounded by Westland Drive and Magnolia Avenue to the west; 20th Street NE and Old Tasso Road NE to the north; Little Chatata Creek and Appalachian Highway to the east; and Appalachian Highway to the south. Downtown Cleveland is directly west/northwest of the target area. Data in this section is taken from the 2012 5 year ACS census.

Social Characteristics: The estimated Target Area population is over 13,000. There are 5,149 total households. Householders living alone range from a high of 42% in CT 104 to a low of 29% in CT 103; elderly households account for approximately one-third to one-half of those households in each CT. At least 20% of the households in each tract have a disabled member. Of note, the target area population living in a different house the year before ranged from 24% to 30%, with the vast majority of those moving within the county.

While still predominately White, nearly one-third of Cleveland's African-American population reside in the target area. Over one-third of the Hispanic population resides in the target area and nearly a quarter of the Asian population resides there as well. Tracts 104 and 108 have the largest concentrations of minority persons with 32% and 17% respectively.

Housing Characteristics: Within the CDBG target area there are 5,991 total housing units. Owner occupancy ranges from a high of 50% in CT 103 to a low of 25% in CT 104. The median value of owner-occupied housing ranges from \$71,800 in CT 107 to \$81,400 in CT 108. Gross rents ranges from \$630 in CT 103 to \$436 per month in CT 104. It is worth noting that of the four tracts, CT 104 has the lowest median value of owner occupied housing and the lowest gross rent for rental housing. Regardless of the specific tract, at least one-quarter of all owner-occupied households with a mortgage are cost burdened. Rental cost burden is a larger problem, ranging from a high of nearly 60% in CT 108 to a low of 40% in CT 103. Over half, more than of every two renter households in the target area are cost burdened.

Economic Characteristics: Median household income in the four CTs range from a high of \$30,231 in CT 103 to a low of \$16,750 in CT 104. Within CT 104 over 40% of households have incomes less than \$15,000, and more than one in four have household income less than \$10,000. This compares to \$33,065 as the median household income for Cleveland as a whole. There are over 1600 households in the target area receiving social security income, 573 receiving supplemental security income (SSI), and over 1700 receiving food stamp assistance. The rate of families with incomes below the poverty level ranges from a high of 44% in CT 108 to a low of 19% in CT 103; the poverty rate for families in Cleveland

as a whole is 19%. Within the civilian labor force unemployment ranges from a high of over 19% in CT 104 to a low of 13% in CT 103.

Geographic Distribution

Target Area	Percentage of Funds
Expanded CDBG Target Area	100

Table 10 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Collectively taken, the above referenced characteristics are the primary rationale for allocating community development investments within the CDBG target area. This is also a more densely developed detached single-family area on smaller lots, leading to the City's strategy of improving the public spaces and facilities, particularly those spaces used for recreational purposes. The open spaces provide an opportunity for children to play and adults to exercise, and indoor space where non-profit and local government agencies can provide services to those in need, which are over represented in the low to moderate income CTs comprising the target area. An additional rationale is that the housing stock is generally older and there are a high percentage of rental properties, which when combined with lower incomes stress owners ability to maintain their properties. Lastly, targeting a limited area promises a bigger impact and the focusing of leveraged resources.

If low to moderate income projects are proposed outside of the CDBG target area, each will be evaluated and reviewed to ensure eligibility and consistency with the overall goals of the 2014-2019 Consolidated Plan.

Discussion

In general, the CDBG target area is targeted for investment because of heightened need. That need is evidenced by concentrations of minorities and others with lower incomes, higher housing cost burdens, higher unemployment rates, higher percentages of households living on fixed incomes, and higher percentages of households with a disabled member.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City of Cleveland’s CDBG program supports affordable housing opportunities. With few exceptions, the CDBG regulations do not allow funds be used for the construction of housing. However, what is permitted and what had been an effective strategy for the City’s CDBG investments is supporting other partner agencies such as Habitat for Humanity that do new construction, either through allowable activities such as land acquisition, infrastructure and site development, and by providing financial assistance for low to moderate income homebuyers. These activities will be strategically pursued throughout the Annual Action Plan and Consolidated Plan planning periods.

The City also ensures decent and safe affordable housing opportunities by targeting codes enforcement to the CDBG target area. While not adding housing inventory, this strategy is an efficient and cost effective way to NOT lose inventory and to better maintain the quality and life of the existing housing stock. Targeted neighborhood-based code enforcement also means enhanced ability to work with property owners with legitimate hardships to complete needed repairs.

Because of the limited amount of funds available and the significant administrative resources required to operate and manage a rehabilitation program, home rehabilitation will be addressed through coordination and partnership with a non-profit provider.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	0
Special-Needs	0
Total	0

Table 11 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	5
Rehab of Existing Units	15
Acquisition of Existing Units	0
Total	20

Table 12 - One Year Goals for Affordable Housing by Support Type

AP-60 Public Housing – 91.220(h)

Introduction

The Cleveland Housing Authority has been serving Cleveland and Bradley County since 1959 and operates 434 conventional units of public housing on 14 scattered sites. As of June 2014, a total of 398 families resided in the public housing program and 202 families were participating in the Section 8 Housing Choice Voucher Program totaling \$2.1 million dollars of combined rental assistance to our community. Currently, the Public Housing waiting list is open with 189 families on the list. The Section 8 waiting list contains 76 families and remains closed due capacity and funding constraints. The average income of these residents remains at or below 30% of AMI. CHA financial support is derived from HUD in the form of Public Housing operating subsidy and Section 8 Housing Assistance funding.

Actions planned during the next year to address the needs to public housing

Significant numbers of the Cleveland Housing Authority's units were built prior to the American Disabilities Act. Those units are walk-up units in need of modernization upgrades to improve accessibility and to increase the number of units that can be made available to persons with mobility issues. As stated in previous sections there is a growing demand for elderly and disabled housing units in the City. Likewise there is a need to reconfigure or develop new units that accommodate large families. At the same time, de-concentrating public housing units is a goal of the CHA. Meeting these somewhat conflicting goals concurrently will necessitate the acquisition of additional properties and the reprogramming and extensive reconfiguring of existing units.

The Cleveland Public Housing Authority is actively exploring opportunities and grants to modernize and redevelop properties where needed. In cases and applications where demolition might be feasible, the goal will be to reduce density, add green space and modern living features, and replace any reduction in total units with additional Section 8 vouchers. To add new units housing low income populations, CHA is evaluating the feasibility of a tax credit development and other forms of non-traditional public housing finance tools.



Actions to encourage public housing residents to become more involved in management and participate in homeownership

The Cleveland Housing Authority is currently in the process of updating its Public Housing Plan, which includes a five-year modernization and capital improvement plan and its processes for resident participation. The CHA supports its residents pursuing affordable homeownership opportunities and when appropriate works closely with other area non-profits to help residents become educated and financially qualified to meet that dream.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not Applicable.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

Cleveland has one primary facility for housing homeless persons. This is the Cleveland Emergency Shelter operated by the Bradley/Cleveland Community Services Agency. The Cleveland shelter has 42 beds and provides emergency shelter housing for males, females, and couples. The Executive Director reports that they can usually house anyone who needs housed, meaning they seldom turn anyone away who be unsheltered. The shelter receives ESG funding the State of Tennessee and uses those funds for essential services and homeless prevention (utility deposits, some arrearages, etc.). In addition to the Cleveland Emergency Shelter there is also a Harbor Safe House that can accommodate between 8 to 10 families who are victims of domestic violence. Life Bridges also provides services for mentally handicapped individuals to become more self-sufficient; to train them to perform everyday tasks and helps them to gain employment in the community. There is no transitional housing or permanent supportive housing in Cleveland, although the agencies mentioned provide wrap around type services, including life training, employment training, and other programming.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Homeless Needs Assessment in this Consolidated Plan is primarily based on point-in-time information provided to HUD by the Chattanooga/Southeast Tennessee Continuum of Care (CoC). These counts are done at least every other year and will continue throughout the consolidated planning period. CoC's are required to provide an unduplicated count of homeless persons according to HUD standards. Where appropriate, anecdotal information and/or estimates by service providers are included in the Consolidated Plan narrative to support the need and extent of homelessness. Although homelessness is very visible in most U.S. communities, including Cleveland, TN, by its very nature it is extra difficult, particularly for smaller jurisdictions with fewer resources, to accurately document and quantify.

Outreach to homeless individuals is primarily done through case managers and staff at area shelters and health care facilities. These agencies are the key service providers for homeless needs and manage their programs to keep services in line with their assessment of needs and discussions with clients.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Cleveland receives funding through the State of Tennessee Small Cities Emergency Shelter Grant program. These funds are sub-granted to the Cleveland Emergency Shelter for essential services and homelessness prevention. At this time there are no transitional housing options available within the City, however, this is routinely identified as a need and continues to be discussed. The Salvation Army is currently trying to raise funds for the development of transitional housing at this time.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City of Cleveland and the providers of services and emergency housing for the homeless are more focused on meeting immediate shelter needs. The need to end the cycle of homelessness is recognized, but limited resources and capacity, and the relatively small number of persons experiencing homelessness, restrict what can be accomplished and result in a focus more purely on daily health and safety issues.

The Bradley County Housing Coalition, a collaboration of nonprofit agencies, local government, and elected officials, is working to create a collaborative process, or Housing Spectrum, that assists individuals and families experiencing housing-related issues to move toward stable housing. In a nutshell, this process is a series of steps through which people can move to find affordable, stable housing. Each of these steps represents a group of organizations addressing a specific need. For instance, the first part of the Housing Spectrum is "Emergency Shelter." This is the primary step many people experiencing homelessness need. In Bradley County, there are a few main organizations that address this need such as the Cleveland Emergency Shelter, Family Promise, and Harbor Safe House. The second step on the Housing Spectrum is "Transitional Housing." Many people need this step after receiving emergency shelter before moving toward other housing options. The third step is "Social & Supportive Housing," and a main organization that meets this need is the Cleveland Housing Authority. Ultimately, the last step on the Housing Spectrum is "Homeownership."

Because every person and family has a unique experience and no housing issues are alike, some people can skip certain steps on the Housing Spectrum. Others may enter at the third step rather than the first step. Whatever the specific situation, this Housing Spectrum identifies the organizations that are involved in meeting the needs at each step. The Bradley County Housing Coalition is currently working to engage each of these organizations along the Housing Spectrum in a way that helps each organization

realize where they are in the Spectrum, and what organizations come before and after them so that a healthy referral process can occur and be communicated to persons experiencing housing issues. Ideally, community members in need can then understand what organizations to turn to next in order to reach the end goal of affordable, stable housing.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City of Cleveland receives funding through the State of Tennessee Small Cities Emergency Shelter Grant program. These funds are sub-granted to the Cleveland Emergency Shelter for essential services and homelessness prevention. Homeless prevention funds go for security and utility deposits, and in some cases for arrearages.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Educating and training the public of the importance of affordable housing opportunities throughout the city will be a priority. Professionals in the real estate community understand the needs of the community and may need to convene regularly to discuss how to make sure there are a range of housing types and incomes throughout all parts of the city may be an option.

Funding opportunities used by nonprofit developers could be matched or leveraged with other public-private partnerships made available to the city. The need to work with regional agencies and partners to create balance within the region may also be appropriate to create a viable and sustaining community for all.

The Bradley County Housing Coalition has been in existence for over a year is comprised of non-profit agencies, local government, and elected officials, whose purpose is to convene a collaborative spectrum of local service providers that assist and support those with housing-related issues (i.e. homelessness, unaffordable housing, land-lord tenant issues, etc.) The end-goal is to effectively help people make the transition from any of these issues to affordable, stable housing. The coalition has come together to help make people better informed of housing services so we can demonstrate “Point A” to “Point Z” or the “process” through which one can reach stable housing. Inherent to this objective is convening leaders from various sectors in the community to address barriers to affordable, stable housing.

AP-85 Other Actions – 91.220(k)

Introduction

Actions planned to address obstacles to meeting underserved needs

- Code enforcement in LMI (CDBG Target) area
- Affordable housing efforts with local nonprofit developers
- Public facility and infrastructure improvements in the CDBG Target area
- Continued leveraging and partnerships with other city departments, area nonprofits, and interested organizations

Actions planned to foster and maintain affordable housing

- Affordable housing opportunities made available through local nonprofit developers such as the Habitat for Humanity of Cleveland and United Way.
- Code enforcement to increase rehabilitation and livability in the LMI (CDBG Target) area

Actions planned to reduce lead-based paint hazards

- Code enforcement efforts in the CDBG Target area
- Training and public awareness of lead-based paint hazards

Actions planned to reduce the number of poverty-level families

- Continued leveraging of resources in the CDBG target area which has a high concentration of poverty-level families
- Regional efforts to respond to the increased amount of jobs in the region

Actions planned to develop institutional structure

The gaps in the structure and service delivery system will include collaboration with the Chamber of Commerce, Cleveland State Community College, and Lee University students, administrators and faculty. Funding opportunities can be available through collaborative efforts between the city and many of its partners and regional outreach.

Actions planned to enhance coordination between public and private housing and social service agencies

The city will continue to partner with area public and private housing and social service agencies to help create livable communities for all the citizens of Cleveland. To increase leveraging and partnerships, the city may need to work with regional agencies for additional leveraging and innovative ideas for future development options.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(l)(1,2,4)

Introduction

A CDBG Target area has been defined in the City of Cleveland and all CDBG funds are expected to be available for low to moderate income households within this area. Projects may be proposed outside of the CDBG Target area and each will be evaluated on its eligibility and consistency with the Consolidated Plan.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

Discussion

The overall benefit will be used within the defined CDBG Target Area for the 2015-2016 Annual Action Plan program year.

APPENDIX

1. CDBG Target Area Map

2. Public Meeting Ads, Notices,

Minutes, News Articles

- **September 22nd, 2014**
- **February 24th, 2015**
- **April 20th, 2015**

3. List of Agencies and Service Providers, Council Members, Planning Commission Members and interested parties

4. Written Requests

- **Habitat for Humanity**
- **Cleveland Housing Authority**

CDBG TARGET AREA MAP

2014-2019 CONSOLIDATED PLAN

CENSUS TRACTS

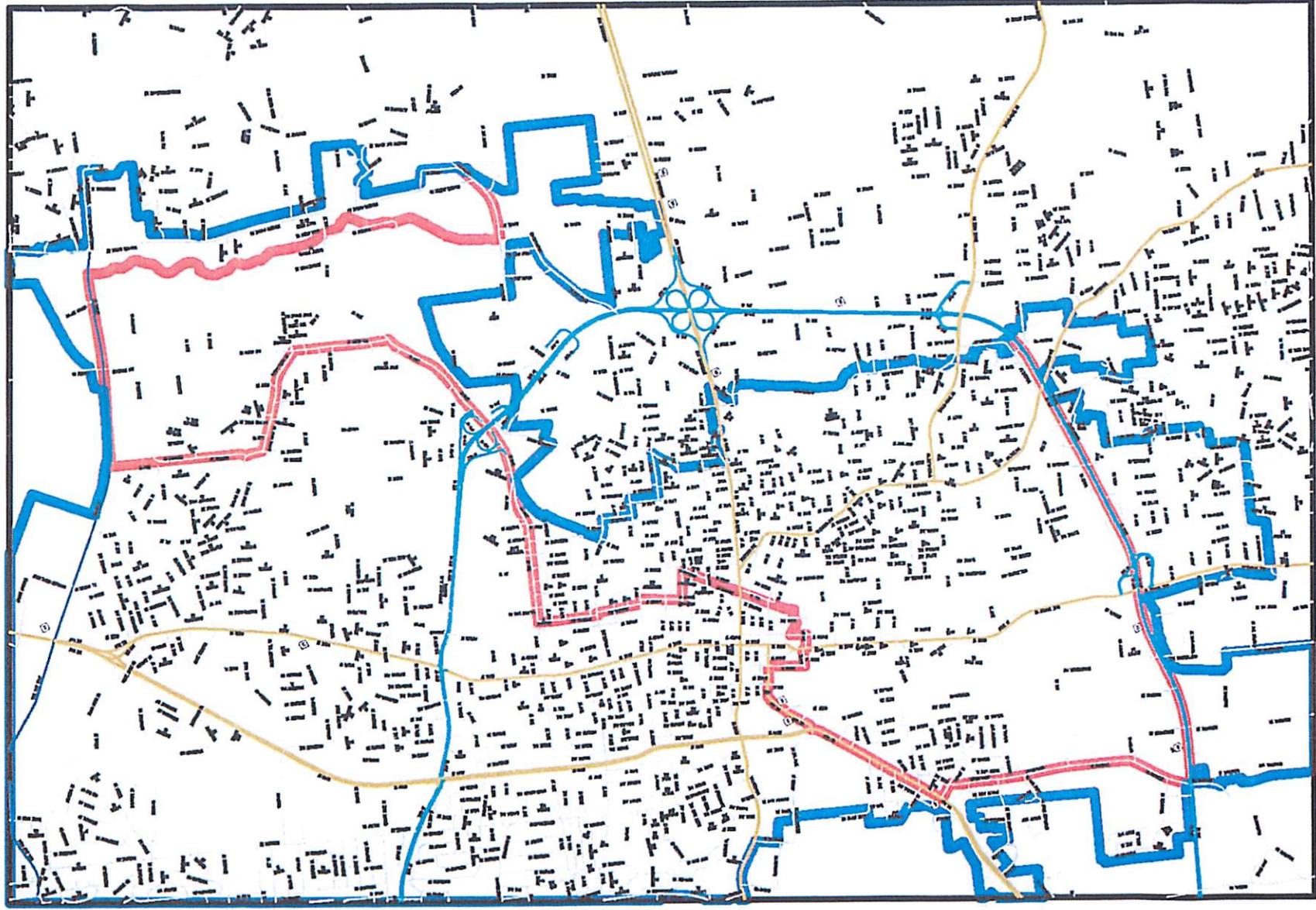
103 (portion within city limits)

104

107

108

CDBG Target Area



PUBLIC MEETINGS

September 22nd, 2014

February 24th, 2015

April 20th, 2015

September 22, 2014 Meeting

Notice of Public Hearing in Cleveland Daily Banner

September 7th, 2014

(held in conjunction with CAPER public hearing at Council)

LEGAL PUBLICATION

**NOTICE OF PUBLIC HEARING
CLEVELAND CITY COUNCIL
COMMUNITY DEVELOPMENT BLOCK GRANT
CONSOLIDATED ANNUAL
PERFORMANCE EVALUATION REPORT**

The City Council of the City of Cleveland, Tennessee will hold a public hearing on Monday, September 22nd, 2014, at 3:00 p.m. in the regular meeting place, the 2nd floor Council meeting room, 190 Church Street NE to hear public comment concerning the Consolidated Annual Performance Evaluation (CAPER) for the 2013-2014 Community Development Block Grant Program (CDBG).

All residents are invited to attend and participate in the public hearing. Publication of this notice officially starts the required 15 day period for public comment and ends on September 22nd at 5:00 p.m. A draft of the CAPER will be available at the Community Development Department, 185 Second Street NE, and on the City of Cleveland's website at www.clevelandtn.gov.

This public hearing also provides citizens an opportunity to express views regarding the identification of housing and community development needs within the designated target area for the 2015 Action Plan. Activities addressed by the CDBG program must meet at least one national objective as follows:

1. Provide benefit to low and moderate income families
2. Aid in the prevention or elimination of slums and blight
3. Address other community development needs that have a particular urgency because its poses a serious and immediate threat to the health and welfare of the community.

A thirty-day comment period associated with this public hearing runs from September 22nd through October 22nd, 2014 for planning the one year Action Plan. Public meetings will be conducted during the year and comments welcomed throughout the planning process.

Written or oral comments may be submitted to Teresa Torbett, Grant Manager, City of Cleveland, or by telephone at 423-479-1913, Ext. 230. Submissions may also be made via email to ttorbett@clevelandtn.com.

September 7, 2014

**NOTICE OF PUBLIC HEARING
CLEVELAND CITY COUNCIL
COMMUNITY DEVELOPMENT BLOCK GRANT
CONSOLIDATED ANNUAL PERFORMANCE EVALUATION REPORT**

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Written or oral comments may be submitted to Teresa Torbett, Grant Manager, City of Cleveland, or by telephone at 423-479-1913 Ext. 230. Submissions may also be made via email to: ttorbett@clevelandtn.com.

September 7, 2014

Vicky -

Publish: Sunday, September 7, 2014 – PUBLISH AS A DISPLAY AD

Bill: City of Cleveland, Accounts Payable, P.O. Box 1519, Cleveland, TN 37364-1519

BE IT REMEMBERED THAT THE CITY COUNCIL OF THE CITY OF CLEVELAND, TENNESSEE MET IN A REGULAR SESSION THIS MONDAY, SEPTEMBER 22, 2014 AT 3:00 P.M. AT THEIR REGULAR MEETING PLACE IN THE CLEVELAND MUNICIPAL BUILDING.

Present and presiding was Mayor Tom Rowland. Also present were Vice Mayor Avery Johnson, Councilmen Charlie McKenzie, Bill Estes, David May, Jr., Dale Hughes, Richard Banks and George Poe. Others in attendance were as follows: City Manager Janice Casteel; Assistant City Manager Melinda Carroll; Finance Director/City Clerk Shawn McKay; City Attorney John Kimball; Sue Zius, Executive Assistant; Beverley Lindsey, Executive Secretary; Christy Bryant, Administrative Assistant, Fire Chief Steve Haun; Police Chief David Bishop; Jonathan Jobe, Director of Development and Engineering; Support Services Manager Kristi Powers; Parks and Recreation Director Patti Pettit; Mark Fidler, Jetport Manager; Kim Spence, Risk Manager; Ken Webb and Steve Barger with Cleveland Utilities; Kris Miller, City Network Supervisor; Captains Dennis Maddux and Mark Gibson; Brian Moran; Bethany McCoy with Lee University; Mark Lay with Arnett, Kirksey, Kimsey, Sullivan, Lay and Hall, PLLC; Teresa Torbett, CDBG Coordinator; Duane Schriver; City Reporter Randall Higgins; Gary Farlow and Doug Berry with the Chamber of Commerce; Joyanna Love with the *Cleveland Daily Banner*. Following the Pledge of Allegiance to the American Flag and prayer by Vice Mayor Johnson, the following business was then entered into:

Newly elected State Representative Dan Howell spoke to the City Council to assure them he would help them in any way he could and his agenda is to keep moving Southeast Tennessee forward. Mayor Rowland thanked him for attending today's meeting.

WAIVE READING OF MINUTES

Vice Mayor Johnson moved that the City Council of the City of Cleveland waive the reading of the minutes of the Regular Session of the City Council held on August 25, 2014 and approve them as written. The motion was seconded by Councilman May; and upon roll call, unanimously passed.

Vice Mayor Johnson moved that the City Council of the City of Cleveland waive the reading of the minutes of the Adjourned Session of the City Council held on August 29, 2014 and approve them as written. The motion was seconded by Councilman May; and upon roll call, unanimously passed.

Vice Mayor Johnson moved that the City Council of the City of Cleveland waive the reading of the minutes of the Regular Session of the City Council held on September 8, 2014 and approve them as written. The motion was seconded by Councilman May; and upon roll call, unanimously passed.

PRESENTATIONS, PETITIONS AND COMMUNICATIONS FROM MAIL

Johnathan Jobe, Director of Development and Engineering introduced two new employees, Ryan Stephens, Stormwater Technician and Building Inspector Tina Rymer.

Mayor Rowland stated the Finance Department of the City of Cleveland has received the Certificate of Achievement for Excellence in Financial Reporting Award. This is the twenty-sixth consecutive years. He then presented City Manager Janice Casteel, Finance Director Shawn McKay, Auditor Mark Lay and City Accountant Amy Newman with the audit award for Fiscal Year 2013.

February 24th, 2015 Meeting

Notice of Public Hearing in Cleveland Daily Banner – February 8, 2015

Memo to Service Providers, Interested Parties and City Departments

(List Attached)

Minutes of February 24th meeting and sign-in sheet (2 written comments)

Power Point Presentation for meeting

News article in Cleveland Banner prior to Public Hearing –

News article in Cleveland Banner after Public Hearing

Cleveland Municipal Planning Commission (agenda, minutes,

& Memo to Planning Commission for February 17, 2015 meeting

Reminder email to service provider list (February 23, 2015)

Proof of website notice of meeting

**LEGAL PUBLICATION
NOTICE OF PUBLIC HEARING
COMMUNITY DEVELOPMENT BLOCK
GRANT
ACTION PLAN 2015-2016**



The City of Cleveland will hold a public hearing on Tuesday, February 24th, 2015, at 5:30 p.m. at the City Council meeting room located in the Municipal Building at 190 Church Street NE to hear public comment regarding the development of the Community Development Block Grant (CDBG) Annual Action Plan for fiscal year 2015-2016.

The primary purpose of this public hearing is to solicit and receive input from citizens, non-profit organizations and other interested parties regarding community development and housing needs for the planning period of 2015-2016.

All Cleveland residents are invited to attend and participate in the public hearing. If special accommodations are required for non-english speaking or hearing/visually impaired notify Teresa Torbett at 423-479-1913 or via email at

ttorbett@clevelandtn.gov prior to the day of the meeting. The public hearing initiates a 30-day comment period, which will conclude on March 24th. Citizens are also encouraged to submit written or oral comments to Teresa Torbett, Grants Manager, City of Cleveland, 185 Second Street NE, Cleveland, TN 37311.

February 8, 2015

LEGAL PUBLICATION
NOTICE OF PUBLIC HEARING
COMMUNITY DEVELOPMENT BLOCK GRANT
ACTION PLAN 2015-2016



The City of Cleveland will hold a public hearing on Tuesday, February 24th, 2015, at 5:30 p.m. at the City Council meeting room located in the Municipal Building at 190 Church Street NE to hear public comment regarding the development of the Community Development Block Grant (CDBG) Annual Action Plan for fiscal year 2015-2016.

The primary purpose of this public hearing is to solicit and receive input from citizens, non-profit organizations and other interested parties regarding community development and housing needs for the planning period of 2015-2016.

All Cleveland residents are invited to attend and participate in the public hearing. If special accommodations are required for non-english speaking or hearing/visually impaired notify Teresa Torbett at 423-479-1913 or via email at ttorbett@clevelandtn.gov prior to the day of the meeting. The public hearing initiates a 30-day comment period, which will conclude on March 24th. Citizens are also encouraged to submit written or oral comments to Teresa Torbett, Grants Manager, City of Cleveland, 185 Second Street NE, Cleveland, TN 37311.

February 5, 2015

Please run one time on February 8, 2015 and bill to Accounts Payable, City of Cleveland, P.O. Box 1519, Cleveland, TN 37364-1519.

City of Cleveland

CLEVELAND TENNESSEE
Development & Engineering Services



Jonathan Jobe
Director
jjobe@clevelandtn.gov
Cell: (423) 593-3821

185 Second Street NE
Cleveland, TN 37311
(423) 479-1913
Fax: (423) 559-3373

TO: All Cleveland, Tennessee Area Low-Moderate Income Service Providers, Other Interested Parties and City Departments

FROM: Teresa Torbett, Grants Manager *Teresa*

DATE: February 11, 2015

RE: Community Development Block Grant Program
2015 Annual Action Plan Public Meeting

The City of Cleveland will be conducting a public meeting on Tuesday, February 24th, 2015 at 5:30 p.m. in the City Council meeting room located in the Municipal Building, 190 Church Street NE to discuss the Community Development Block Grant (CDBG) 2015 Annual Action Plan.

The purpose of this meeting is to solicit and receive input from citizens, nonprofit organizations and other interested parties regarding community development and housing needs for the 2015 Annual Action Plan period.

Public notice of the meeting was printed in the Cleveland Daily Banner on February 8, 2015. The public hearing initiates a 30-day comment period, which will conclude on March 24, 2015. Everyone is encouraged and invited to attend or submit comments to Teresa Torbett, Grants Manager, City of Cleveland, 185 Second Street NE, Cleveland, TN 37311, or by phone at 479-1913, Ext. 230 or email to ttorbett@clevelandtn.gov. The meeting room is ADA accessible. If other special accommodations are needed, please contact Ms. Torbett at the above phone number or email address.

Your participation and input is very valuable during the planning process. Please make a special effort to attend this public meeting and share your knowledge.

I have also attached a copy of the public notice that you can place in your office to encourage participation.

AGENCY	ADDRESS	CITY	ZIP	CONTACT	PHONE
Habitat for Humanity	P.O. Box 303	Cleveland	37364	Matt Carlson	432-0454
Cleveland Emergency Shelter	P.O. Box 3297	Cleveland	37320	Dwight Donohoo	478-1458
Cleveland Housing Authority	P.O. Box 2846	Cleveland	37320	Paul Dillinger	479-9659
South Cleveland Community Center	1334 South Church	Cleveland	37311	Dudley Whaley	593-2641
Bradley County Health Dept.	201 Dooley Street	Cleveland	37311	Eloise Waters	728-7020
Bradley/Cleveland Community Services Agency	P.O. Box 3297	Cleveland	37320	Demetrius Ramsey	479-4111
Life Bridges	P.O. Box 29	Cleveland	37364	Diana Jackson	472-5268
NAACP-Bradley County Branch	P.O. Box 4922	Cleveland	37320	Lawrence Armstrong	650-0107
Dept. of Human Services	950 Starvue Drive, Suite 6	Cleveland	37311	Ronnie Moses	478-0300
Family Resource Agency	3680 Michigan Avenue	Cleveland	37323	Angie Benefield	479-9339
Hiwassee Mental Health Center	940 South Ocoee Street	Cleveland	37311	David Franz	479-5454
Horizon Square Apartments	2324 Georgetown Road	Cleveland	37311	Wendy Quigley	476-9393
Workforce Development Agency	P.O. Box 4757	Chattanooga	37405	Rick Layne	413-8742
Ocoee Outreach	2707 North Ocoee St.	Cleveland	37312	Randy Bonner	476-5493
Realty House/Halfway House	360 Worth Street	Cleveland	37311	Ben Salicco	479-0353
United Way of Bradley County	P.O. Box 193	Cleveland	37364	Matt Ryerson	479-2020
SETHRA	P.O. Box 909	Dunlap	37327	Ray Evans	949-2191
River County Assoc. of Realtors	2070 Candies Lane	Cleveland	37312	Tara Hampton	476-5912
100 Black Men	P.O. Box 5677	Cleveland	37320	Ronnie Arnold	650-7375
Family Cornerstone	P.O. Box 5404	Cleveland	37320	Brenda Hughes	559-1112
Douglas-Cherokee Economic Authority	P.O. Box 1218	Morristown	37816	Susan Luker	587-4500
Southeast Tennessee Development District	P.O. Box 4757	Chattanooga	37405	Chuck Hammonds	424-4264
College Hill Recreation Center	263 Berry Street	Cleveland	37311	Shneka Jones	582-7837
City Public Works Department	474 Second Street	Cleveland	37311	Tommy Myers	593-6455
City Recreation Department	P.O. Box 1519	Cleveland	37311	Patti Pettit	593-6901
Greg Thomas, Planning Director	185 Second Street NE	Cleveland	37311		479-1913
Assistant City Manager				Melinda Carroll	593-1585
City Manager				Janice Casteel	593-3339
City Special Projects				Jonathan Jobe	593-3821
Tom Rowland, Mayor					
Charlie McKenzie, Councilman					
Bill Estes, Councilman					

AGENCY	ADDRESS	CITY	ZIP	CONTACT	PHONE
David May, Councilman					
Avery Johnson, Councilman					
Dale Hughes, Councilman					
Richard Banks, Councilman					
George Poe, Councilman					
Families First	450 Starvue	Cleveland	37311	Geraldine Elam	478-0300
Bradley Initiative Credit Union	1075 Blythe Avenue	Cleveland	37311	Denis Collins	559-1181
Caring Place	130 Wildwood Avenue	Cleveland	37311	Reba Terry	472-4414
Impact Cleveland	1075 Blythe Avenue	Cleveland	37311	Dustin Tommey	413-9311
Blythe Neighborhood Association	1045 Wilson Avenue	Cleveland	37311	Kim Lorello	486-7646
Inman Street Historical Group	P.O. Box 4524	Cleveland	37320	Alma Dodson	244-5391
Neighbors in Need					
Housing Coalition					
Planning Commission Members					
Corey Divel, Planner	185 Second Street NE	Cleveland	37311		479-1913
George Poe	3204 Cowan Street NW	Cleveland	37312		593-2971
John Kimball, Attorney	P.O. Box 1169	Cleveland	37311		476-5841
Clarke Taylor	2190 Joy Street	Cleveland	37311		596-9096
Larry Presswood	463 Centenary Avenue	Cleveland	37311		614-4640
Maryl Elliott	643 Worth Street	Cleveland	37311		472-8216
Dee Burris	P.O. Box 3693	Cleveland	37320		478-3050
Andrew Johnson	3530 Adkisson Drive NW	Cleveland	37312		479-1276
Yvonne Cannon	4155 Freewill Road	Cleveland	37312		339-8902
Tricia Haws	3125 Clearwater Drive NE	Cleveland	37312		284-9870

**COMMUNITY DEVELOPMENT BLOCK GRANT PUBLIC HEARING
2015 ANNUAL ACTION PLAN
TUESDAY, FEBRUARY 24, 2015
5:30 P.M.
POLICE SERVICE CENTER COMMUNITY ROOM**

The second in a series of public hearings and meetings regarding the Community Development Block Grant Program's 2015 Annual Action Plan was held on Tuesday, February 24, 2015 at 5:30 p.m. at the Police Service Center Community Room located at 100 Church Street NE. Twenty-three people attended the public hearing (sign-in sheet attached).

Teresa Torbett, CDBG Coordinator, welcomed those attending the meeting and introduced Councilmen Bill Estes, City Manager Janice Casteel, Recreation Department Director Patti Pettit and City Planner Corey Divel as representatives of the City of Cleveland.

Ms. Torbett began the meeting with a presentation covering the Consolidated Plan/Action Plan process, overview of the CDBG program, allocation for 2015, demographic and housing overview presented in the 2014-2019 Consolidated Plan, previously funded projects and current goals and projects of the program for the current year. Ms. Torbett also discussed the Analysis of Impediments to Fair Housing Choice Study that was prepared in 2014. The Fair Housing Act, protected classes, purpose of the AI and what is an impediment to fair housing. She also reviewed the impediments that were identified in during the AI process.

The meeting was opened to questions and comments.

Shneka Jones, Director of College Hill Recreation Center, stated that citizens utilizing the College Hill Recreation Center voiced the need for sidewalks around Mosby Park and for connectivity to the Recreation Center. Ms. Jones also supported the need for the additional parking that will be constructed with CDBG funds in the current year for Shepard Field.

Patti Pettit, Recreation Department Director, voiced her support for the multi-purpose fields to be located at Blythe Bower Elementary School on 20th Street SE. Ms. Pettit noted that this project would probably require phasing to accomplish (fields, irrigation, lighting, fencing, restrooms).

Kim Lorello, representing the Blythe Neighborhood Association, voiced support of park improvements at the Blythe Avenue Neighborhood Park.

Dudley Whaley, Director of the South Cleveland Community Center, requested consideration of fencing and bleachers for the ball fields at SCCC.

Matt Carlson, Director of Habitat for Humanity of Cleveland, stated his appreciation of previous assistance provided by partnership with the CDBG program in the form of down payment assistance, infrastructure funding and land for the development of affordable housing within the City of Cleveland. Mr. Carlson noted that for every \$1 of CDBG funding was matched \$5 to \$1 by Habitat.

Mark Lorello, resident of the Blythe Avenue neighborhood, thanked the City for funding improvements in the Blythe/Ole Field neighborhood.

Cassandra Jordan, resident of The Summit (a tax credit property for low income housing), questioned the living conditions at the property. She wanted to know what the City might do regarding heat being cut off. Ms. Jordan is also interning at United Way for the Housing Coalition.

Dustin Tommy, Director of Impact Cleveland which is an initiative of United Way in the Blythe Avenue/Ole Field community, informed those in attendance of the submission of a TVA Energy Grant application for energy home repairs. Initially the application would address 125 homes at a cost of \$1 million dollars. TVA came back and asked them to re-submit an application that would target a larger number of homes in the area. The revised application would include energy home repairs for up to 500 homes within the CDBG target area for up to \$5 million. The application requires leveraging of funding from participating partners. Impact Cleveland is requesting CDBG financial assistance to be used for leveraging the TVA Energy Grant. All assistance would take place in Census Tract 107 located in the CDBG Target Area.

Mr. Tommy also voiced his support of positive changes and improvements to the Blythe Avenue Neighborhood Park.

Shady Hernandez, Neighbors in Need, noted that she works with clients who have difficulty finding affordable rents and decent housing opportunities. She stated that many elderly are living on \$700 per month and are unable to pay \$500-\$600 per month for rent; improvements are needed at The Summit, and homeless individuals struggle to obtain housing because they do not have proper credit or cannot pass a background check even though they have income. Ms. Hernandez is part of the Housing Coalition and participated in the homeless count. As a result of the homeless point in time count, some questions on why people are homeless, who they are and where they are located, and the type of case management needed to provide services.

Matt Carlson, Director Habitat for Humanity of Cleveland, also requested involvement and support of the City in the Housing Coalition which has been working for the past year on a Housing Spectrum to serve folks who are homeless to homeownership. Be active and informed.

Michelle Goldston asked what can be done about code enforcement not taking care of situations that have been reported. She noted a particular example. Janice Casteel, City Manager, asked for the specific address so City can follow-up with the complaint. She also voiced concern that slum lords are buying up foreclosed Habitat homes. Ms. Torbett stated that foreclosure has not been an issue with Habitat and if a foreclosure occurred Habitat (as lienholder) would sell the home to another qualified family. Matt Carlson, Director of Habitat for Humanity, stated that in 25 years and 125 homes only three homes had been foreclosed upon and those homes were sold to qualified families not to landlords.

Ms. Goldston also stated that many landlords charged weekly at a much higher rate that could be paid on a monthly basis. Ms. Hernandez stated that she works with tenants whose wages and budgeting skills were not adequate to pay on a monthly basis. She also mentioned that many landlords have tenants that do not pay and they are left losing money.

Page 3

Minutes of CDBG Public Hearing

February 24, 2015

Ms. Torbett thanked everyone for taking time to participate in this opportunity for community input regarding the CDBG program. The following timeline outlines the remainder of the process for the 2015 Annual Action Plan:

- 30-day comment period for this public hearing ends March 25th
- Public meeting and draft Action Plan review is scheduled for April 9th
- 30-day comment period will end on May 6th
- Council approval at the May 11th City Council meeting
- Submission to HUD by May 15th

Ms. Torbett stated that written comments can be submitted via email to ttorbett@clevelandtn.gov or by mail to: Teresa Torbett, City of Cleveland, P.O. Box 1519, Cleveland, TN 37364-1519.

COMMUNITY DEVELOPMENT BLOCK GRANT
2015 ANNUAL ACTION PLAN
PUBLIC MEETING
FEBRUARY 24, 2015
5:30 P.M.
POLICE SERVICE CENTER MEETING ROOM

NAME	EMAIL/PHONE/ADDRESS
1. <u>Shady Hernandez</u>	<u>shady@neighborsinneedonline.org 423-472-0769</u>
2. <u>June Wagner</u>	<u>463-8778</u>
3. <u>Maddie Dye</u>	<u></u>
4. <u>Frances Dye</u>	<u>476-3898</u>
5. <u>Matt Carlson</u>	<u>mcarlson@habitatofcleveland.org / 476-6947 (423)</u>
6. <u>Corey Divil</u>	<u>cdivil@clevelandtn.gov</u>
7. <u>Dustin Tomney</u>	<u>impactclevelandtn@gmail.com 423-413-9311</u>
8. <u>JANTEEM BENGAZI</u>	<u>423-331-0914</u>
9. <u>Patti Pettit</u>	<u>ppetit@clevelandtn.gov</u>
10. <u>Bill Estes</u>	<u>bill.estes@gmail.com</u>
11. <u>Shneha Jones</u>	<u>sjones@clevelandtn.gov 582-7837</u>
12. <u>Dudley Whaley</u>	<u>423-593-2641</u>
13. <u>Kim Lorello</u>	<u>423 486-7646</u>
14. <u>Kathryn Alhindi</u>	<u>"</u>
15. <u>Mark Lorello</u>	<u>"</u>
16. <u>Cassandra Jordan</u>	<u>423-331-3386</u>
17. <u>Janice Casteel</u>	<u>423-593-3339</u>
18. <u>Joyanna Love</u>	<u>423 472 5041</u>
20. <u>Alma Dots</u>	<u>maddotsand.sausobits@hotmail.com</u>



Now More Than Ever.
Help Build It!

February 24, 2015

City of Cleveland
Community Development Department
Attn: Teresa Torbett
185 2nd Street N.E.
Cleveland, TN 37311

Dear Teresa:

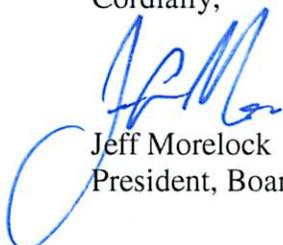
Habitat for Humanity of Cleveland is a nonprofit organization that built its first home in Cleveland in 1991. We work directly with low-income and very low-income families (30-60% of median income), building homes and selling them with no profit, with a 0% interest 20-30 year loan. We work with the local community (business, churches, individuals, and civic organizations) for support and volunteer groups to help build homes. This year, we will be celebrating the completion of our 130th home and also the completion of 75 repair projects through our *A Brush With Kindness* program since 2012.

Partner families are required to do 400 hours of what we call "sweat equity", through classes and on the construction of their own home. In FY2015-2016 we will be building ten homes and completing 30 of A Brush with Kindness projects. We will again be working in the CDBG target area with a big infrastructure project in one of our subdivisions, Victory Cove. We are asking for \$150,000 to help fund Phase II infrastructure on this property, preparing the way for 15+ homes. By leveraging this CDBG funding, once finished Habitat for Humanity and the local community will have invested another \$1.2 million into that property to house another 15+ families in need of decent, affordable housing.

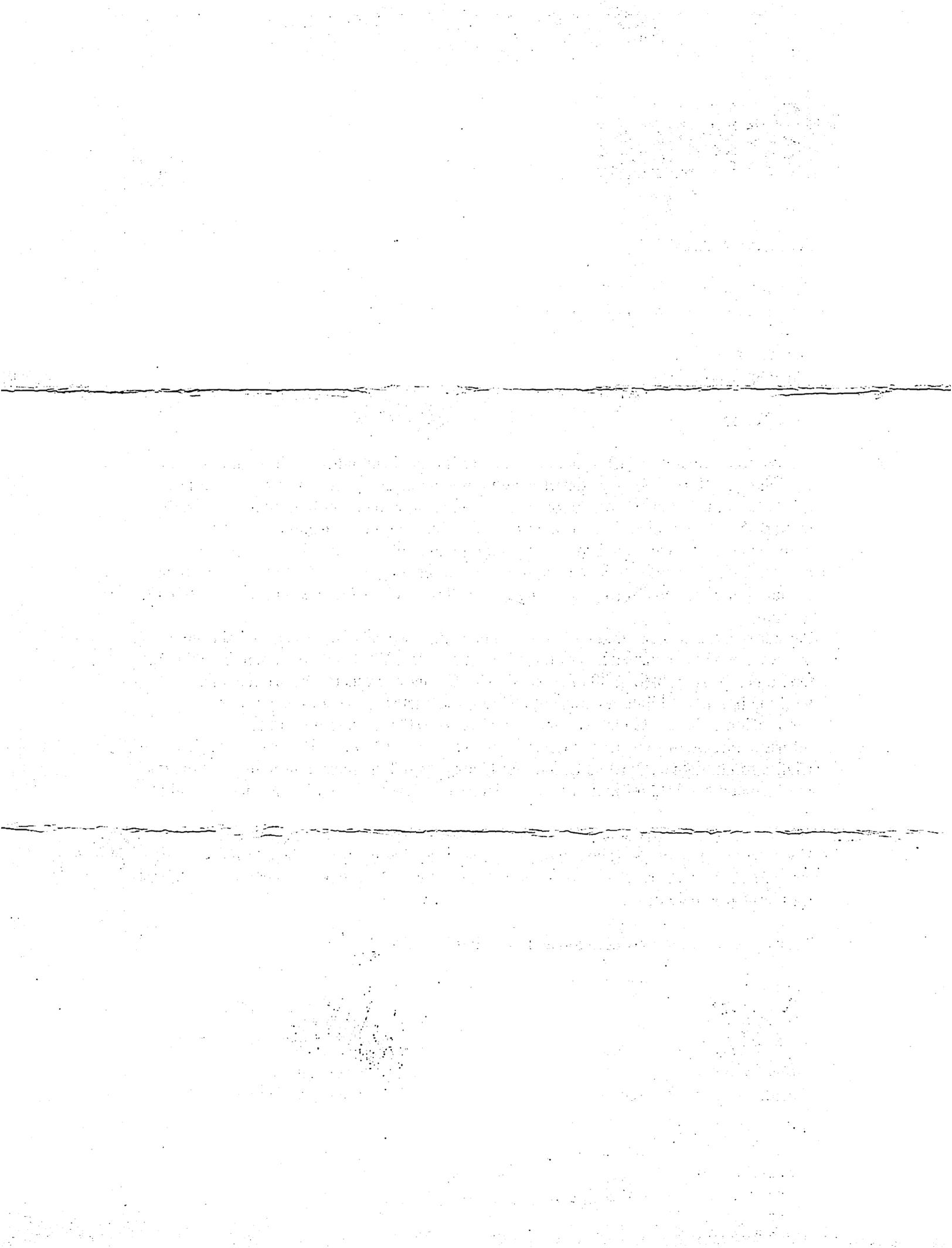
If you have any questions about where our homes are being built in the CDBG area, or the timeline on construction of these homes, please give Matt Carlson a call at the Habitat for Humanity main office.

Thank you for your consideration and time in this matter.

Cordially,


Jeff Morelock
President, Board of Directors


Matt Carlson
Executive Director



Teresa Torbett

From: Paul A. Dellinger <paul@clevelandhousingauthority.com>
Sent: Monday, February 23, 2015 10:58 AM
To: Teresa Torbett; mddotsonandsonsobits@hotmail.com; angie@fratn.com; bsalicco@vbhsc.org; bicreditunion@bellsouth.net; wingsofdragonz@gmail.com; dfranz@vbhcs.org; demetriuscramsey@gmail.com; dljackson59@hotmail.com; impactclevelandtn@gmail.com; eloise.waters@state.tn.us; geraldine.elam@state.tn.us; Janice Casteel; Jonathan Jobe; bradleynaacp@charter.net; lonewolf4@bellsouth.net; mcarlson@habitatofcleveland.org; mattryerson@unitedwaybc.com; mcolemanlaw@gmail.com; Melinda Carroll; Tommy Myers; Patti Pettitt; rbonner@bradleybaptist.org; evans_ray@msn.com; rterry@thecaringplaceonline.org; rlayne@sedev.org; ronniarnold@charter.net; ronnie.moses@tn.gov; Shneka Jones; sluker@douglascherokee.org; ae@rivercounties.com; wquigley@pkmanagement.com
Subject: RE: Reminder of CDBG Public Meeting

Teresa,

Regrettably, I have a schedule conflict and will be unable to attend.

However, I will submit my comments in writing for your records. CHA will ask for some consideration for curbs/sidewalks at the Lay Street development as part of the redesign/redevelopment project that will follow the demolition of three buildings at that site late this summer.

Thanks,

Paul A. Dellinger, MBA
Executive Director
Cleveland Housing Authority
450 Walker St. NE, PO Box 2846
Cleveland, Tennessee 37320-2846
Phone: 423-479-9659 ext. 109
Cell: 423-595-2618
Fax: 423-339-5984
www.clevelandhousingauthority.com

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-----Original Message-----

From: tortbett@clevelandtn.gov [<mailto:tortbett@clevelandtn.gov>]

Sent: Monday, February 23, 2015 10:54 AM

To: mddotsonandsonsobits@hotmail.com; angie@fratn.com; bsalicco@vbhsc.org; bicreditunion@bellsouth.net; wingsofdragonz@gmail.com; dfranz@vbhcs.org; demetriuscramsey@gmail.com; dljackson59@hotmail.com; impactclevelandtn@gmail.com; eloise.waters@state.tn.us; geraldine.elam@state.tn.us; jcasteel@clevelandtn.gov; jjobe@clevelandtn.gov; bradleynaacp@charter.net; lonewolf4@bellsouth.net; mcarlson@habitatofcleveland.org;

AGENDA February 24, 2015

1. Community Development Block Grant (CDBG) Overview
2. HUD Consolidated Plan Overview
3. Cleveland Demographic Highlights
4. Analysis of Impediments (Fair Housing)
5. Comments and Input
6. Next steps

CDBG PROGRAM PRIMARY OBJECTIVE

The development of viable urban communities through the provision of the following, principally for low-moderate income persons:

- ❖ Decent housing,
- ❖ Economic opportunity
- ❖ A suitable living environment

NATIONAL OBJECTIVES

Each CDBG activity must meet one of three national objectives:

- Benefit to low-moderate income persons
- Aid in the prevention of slum and blight
- Urgent need



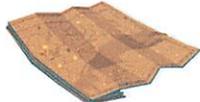
2014 HUD Income Limits

Cleveland, TN Metropolitan Statistical Area (MSA)

FY 2014 Income Limit Area	Median Income	FY 2014 Income Limit Category	Persons in Household							
			1	2	3	4	5	6	7	8
Cleveland, TN MSA	\$53,700	Very Low (50%) Income Limits (\$)	18,150	20,750	23,350	25,900	28,000	30,050	32,150	34,200
		Extremely Low (30%) Income Limits (\$)	10,900	12,450	14,000	15,550	16,800	18,050	19,300	20,550
		Low (20%) Income Limits (\$)	29,050	33,200	37,350	41,450	44,800	48,100	51,400	54,750

WHAT IS A CONSOLIDATED PLAN?

- Application to HUD for funds
- 'Road Map' to show how CDBG funds will be invested in Cleveland
- Covers Affordable Housing and Community Development
 - Including other HUD Programs that the City is not receiving funds for yet



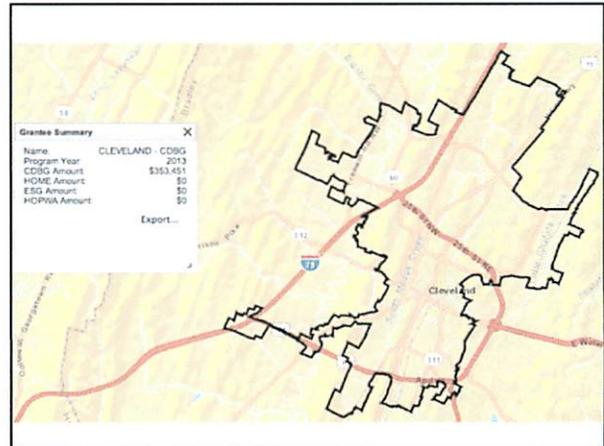
WHAT IS A CONSOLIDATED PLAN?



* Repeats for 5 Years (2014-2019)

CHAS DATA

- Comprehensive Housing Affordability Strategy (CHAS) data set,
 - U.S. Census American Community Survey (ACS) 2005-2009 results
- Standardized for National use
- Snapshots of:
 - Demographics
 - Housing Supply and Need
 - Economic Context



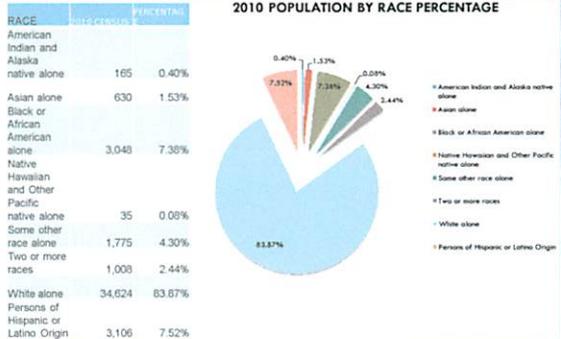
DEMOGRAPHICS

Population Change 2000-2010

	2010 Census		2000 Census		2000-2010 Change	
	Counts	Counts	Change	Percentage		
Bradley County, TN Population	98,963	87,965	10,998	12.50%		
Cleveland, TN Population	41,285	37,879	3,406	8.99%		

DEMOGRAPHICS

2010 POPULATION BY RACE PERCENTAGE



DEMOGRAPHICS

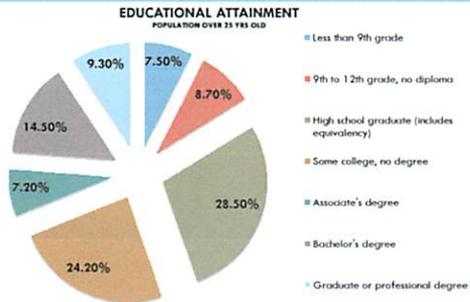
RACE POPULATION CHANGE 2000-2010

RACE	2010 COUNT	2000 COUNT	2000-2010 CHANGE	PERCENTAGE CHANGE
American Indian and Alaska native alone	165	85	80	94.12%
Asian alone	630	359	271	75.49%
Black or African American alone	3,048	2,610	438	16.78%
Native Hawaiian and Other Pacific native alone	35	10	25	250.00%
Some other race alone	1,775	481	1,294	269.02%
Two or more races	1,008	557	451	80.97%
White alone	34,024	33,777	247	0.73%
Persons of Hispanic or Latino Origin	3,106	1,080	2,026	187.59%

DEMOGRAPHICS



DEMOGRAPHICS



HOUSING OVERVIEW

HOUSING OCCUPANCY	NUMBER	PERCENTAGE
Total housing units	17,868	
Occupied housing units	15,757	88.20%
Owner-occupied	7,518	47.70%
Renter-occupied	8,239	52.30%
Vacant housing units	2,111	11.80%
Homeowner vacancy rate		3.6
Rental vacancy rate		10.2

Income Categories & Households

Number of Households by HUD Area Median Family Income (HAMFI)	Number
Extremely Low Income Households (< 30% HAMFI)	2,210
Very Low Income Households (30-50% HAMFI)	2,380
Low Income Households (50-80% HAMFI)	2,340
Moderate Income Households (80-100% HAMFI)	1,615

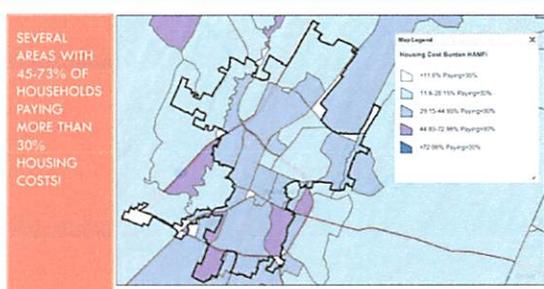
HOUSING OVERVIEW

- **MEDIAN HOUSEHOLD VALUE**
 - \$155,200
- **MEDIAN CONTRACT RENT**
 - \$669
- **AVERAGE HOUSEHOLD SIZE**
 - 2.40

HOUSING OVERVIEW

- **Cost Burdened = Pay over 30% of their income on housing costs alone!**
 - Impacts extremely low (30% of AMI) and very low (50% AMI) households more significantly
- **Housing Problem = standard unit without complete kitchen and/or plumbing facilities, overcrowding, or a cost burden**
 - Disproportionate Need= Housing problems of a race category and tenure are 10% higher than housing problems for all households

HOUSING OVERVIEW



HOUSING NEED: Cost Burdened Overview

Housing Cost Burden Overview	Owner	Renter	Total
Cost Burden <=30%	6,015	4,405	10,420
Cost Burden >30% to <=50%	1,180	1,825	3,005
Cost Burden >50%	620	1,835	2,455

HOUSING NEED: Disproportionate Need

0%-30% of Area Median Income

Housing Problem	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1920	345	195
White	1560	280	195
Black / African American	170	25	
Asian	40	0	
American Indian, Alaska Native	25	0	
Pacific Islander	0	0	
Hispanic	100	25	

HOUSING NEED: Disproportionate Need

30%-50% of Area Median Income

Housing Problem	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1930	465	0
White	1550	395	0
Black / African American	140	30	0
Asian	25	0	0
American Indian, Alaska Native	55	0	0
Pacific Islander	0	0	0
Hispanic	115	35	0

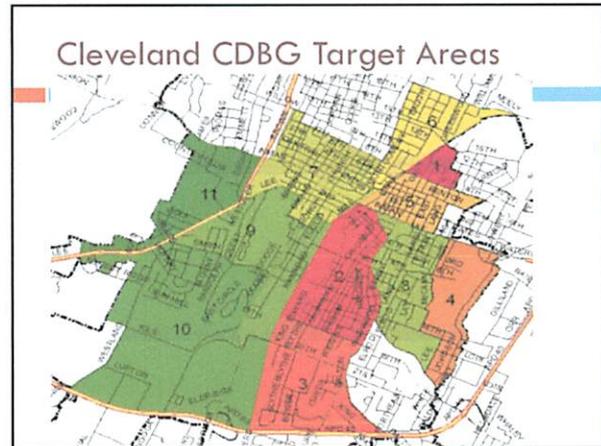
HOUSING NEED: Disproportionate Need

50%-80% of Area Median Income

Housing Problem	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1080	1525	0
White	885	1355	0
Black / African American	25	89	0
Asian	10	0	0
American Indian, Alaska Native	25	0	0
Pacific Islander	0	0	0
Hispanic	140	80	0

CDBG ALLOCATIONS 2014-2019

CLEVELAND, TN	2014	2015	2016	2017	2018
CDBG	\$352,335	\$345,924			



PREVIOUS PROJECTS

- Drainage Improvements
- Recreation Improvements
- Sidewalks
- Lot Clearance
- Property Acquisition (8 infill lots, 6 lots Foster Lane, 24 lots Victory Cove)
- Down Payment Assistance for 29 Families
- Infrastructure for Century Village – 40 lots
- Code Enforcement Inspector funded since 2005

Current Goals

Annual Action Plan 2014-2015

- CDBG Allocation--\$352,335
- Recreational public facility improvements to improve the quality of life in LMI neighborhoods (College Hill, Blythe Avenue Neighborhood Park and Blythe Bower Park).
- Code enforcement to improve the appearance of neighborhoods and provide economic stability.
- Planning to provide improved coordination of resources and maximize efficiency.

CDBG Allocations/Expenditures

Funding 2004-2014 \$3,989,137

Expenditures thru 12-31-2014 \$3,645,541

93% has been expended thru 12-31-2014

Cleveland's Needs???



- Housing
- Homeless
- Non-Homeless Special Needs
- Non-Housing Community Development Needs

Possible Needs

- Additional code enforcement in SE areas (CDBG areas), especially for repeat offenders
- Rehabilitation of properties
- No Sidewalks on Inman Avenue
- What to do with old Whirlpool site?
- Better facility needed for The Caring Place (social services center)
- Need for youth play fields (possibility behind new elementary school near Century Village)
- Develop Foster Lane Property (possibly partnership with Habitat for Humanity)
- Lack of focus on affordable housing needs
- Need for transitional housing
- Need capacity for developers
- Need for repair/rehabilitation programs
- Healthy Foods grocery stores
- Transit
- Speed limit signs
- Police protection
- Signage
- Animal (Dog) control
- Demolition of empty buildings
- Additional 0-1 BR options
- Additional elderly/disabled units (particularly ones that lend itself to the topography)
- Housing for working families
- Landlord/Education training—possibly through a certification program
- Parking lot for College Hill park
- Inman Street Revitalization (gateway)
- Possibly paving/drainage issues
- Lack of greenway system in CDBG areas

Next Steps

- Comment period ends on March 25th
- Public meeting and draft review April 9th
- Comment period ends on May 6th
- Council Approval May 11th
- Submission to HUD May 15th

Comments

Written comments may be submitted via:

Email: torbett@clevelandtn.gov

Mail: P.O. Box 1519
Cleveland, TN 37364-1519

Fair Housing

Analysis of Impediments (AI) Study to Fair Housing Choice

FAIR HOUSING ACT

- Title VIII of the Civil Rights Act of 1968 (Fair Housing Act), as amended, prohibits discrimination in the **sale, rental, and financing of dwellings**, and in other housing-related transactions, based on **race, color, national origin, religion, sex, familial status** (including children under the age of 18 living with parents or legal custodians, pregnant women, and people securing custody of children under the age of 18), and **disability**.

Protected Classes

- **Race**
 - Characteristics resemble ones associated with a race (hair texture, skin color complexion, facial features)
- **Color**
 - Skin color complexion
- **National Origin**
 - From a particular country or part of the world, because of ethnicity or accent; married to or associated with a person, group, or association connected with ethnicity
- **Religion**
 - Religious, ethical, or moral beliefs
- **Sex**
 - Gender/Gender identity
- **Familial Status**
 - Household including children under 18 years of age, pregnant women
- **Disability**
 - (1) a physical or mental impairment which substantially limits one or more of such person's major life activities;
 - (2) a record of having such an impairment; or
 - (3) being regarded as having such an impairment, but such term does not include current, illegal use of or addiction to a controlled substance.

Purpose of the AI

- ✓ What is the purpose of an Analysis of Impediments Study to Fair Housing Choice (AI)?
- To identify impediments to fair housing choice within the City of Cleveland
- Take appropriate actions to overcome the effects of any impediments identified through the analysis
- Maintain records reflecting the analysis and actions taken in this regard

Purpose of the AI

The City of Cleveland, TN should:

- Analyze and eliminate housing discrimination in the jurisdiction
- Promote fair housing choice for all persons
- Provide opportunities for inclusive patterns of housing occupancy regardless of race, color, religion, sex, familial status, disability and national origin
- Promote housing that is structurally accessible to, and usable by, all persons, particularly persons with disabilities
- Foster compliance with the nondiscrimination provisions of the Fair Housing Act.

WHAT IS AN IMPEDIMENT TO FAIR HOUSING?

Impediments to fair housing choice are:

- Any actions, omissions, or decisions **taken because of** race, color, religion, sex, disability, familial status, or national origin which restrict housing choices or the availability of housing choices
- Any actions, omissions, or decisions which have **the effect of restricting** housing choices or the availability of housing choices on the basis of race, color, religion, sex, disability, familial status, or national origin.

IMPEDIMENTS???

ARE THERE ANY IMPEDIMENTS TO FAIR HOUSING CHOICE?

CDBG seeks public input

Hearing set for Tuesday

By JOYANNA LOVE
Banner Senior Staff Writer

What would make Cleveland neighborhoods better?

Answers will be gathered during a Community Development Block Grant public meeting Tuesday at 5:30 p.m.

The meeting has been moved from the originally announced location to the first floor of the Cleveland Police Service Center on Church Street.

"One of the major components that HUD (the U.S. Department of Housing and Urban Development) really does stress is trying to get community input," CDBG coordinator Teresa Torbett said.

The meeting is open to community residents, service organizations and elected officials.

"The target area actually was revised this year," Torbett said. "The 2010 census information has been uploaded, so HUD has provided us information that shows areas, census tracts, that

See CDBG, Page 6

CDBG

From Page 1

are at least 51 percent low to moderate income and those are the areas that we target."

Those in attendance will have the opportunity to make suggestions and brainstorm what can be done in the coming year.

"A lot of times the projects we have going on will be bigger than what we can allocate in that year. So we may be phasing those in and we might be somewhat obligated to try to continue with a project," Torbett said.

City boards are also asked to give input on what they see as housing or community development needs in the possible project areas.

Torbett said the meeting will be informal. After an explanation of how projects are chosen for the year, an open forum will be held for discussion of community ideas. An overview of CDBG projects will be given to help those in attendance learn which projects would qualify.

"It has to be an eligible activity under the HUD guidelines and under the CDBG program," Torbett said. "In the past we have done drainage projects. We have done all kinds of recreation. We have done sidewalks (and) we have partnered with Habitat (for Humanity) over the past 10 years."

Partnerships with groups such as Habitat allow the CDBG program to have a greater impact

with the funds it receives. This can take the form of helping purchase property, providing infrastructure or providing downpayment assistance for future homeowners.

"They are serving the same clientele that we are wanting to make a difference in," Torbett said. "By doing that we have been able to put a little bit of money toward housing, and really make a huge improvement."

Projects are required to meet one of three national objectives for the program.

It has to benefit those of low or moderate income, prevent or eliminate areas from slums and blight areas or address an urgent community need.

The project must also meet statutory guidelines, including "providing decent housing, suitable living environments, (or) expanding opportunities for economic advancement."

After this initial meeting, the public will have 30 days to provide additional comment.

From the ideas generated at the meeting, city department heads will discuss options and a recommendation will be presented to the Cleveland City Council. A list of projects for the coming year is drafted and a second public meeting is held. The City Council has the final say on what projects are selected.

Torbett said she expected

recreational needs and housing to be among those community members mention at the meeting.

For grant criteria, Cleveland is classified as an entitlement community, which means it is awarded grant funds on an annual basis.

"I'm proud of the things we've been able to accomplish," Torbett said.

This year the local CDBG will receive \$345,924.

"One of the things that has been a renewed commitment every year on the part of Council is we have a codes enforcement inspector works within my target area," Torbett said.

This inspector addresses code-related complaint calls, but also stays on the lookout for potential code violations.

"We have done that since 2005," Torbett said.

She said codes enforcement is important in the CDBG target area because there is a lot of "aging housing."

"I wish HUD would take a look at the small entitlements and give everybody a half a million dollars," Torbett said.

Since becoming an entitlement community in 2004, Cleveland has received \$3.9 million in CDBG funding, not including what will be allotted this year.

These grants do not require a local match.

Cleveland Daily Banner

(/)

Housing needs get community's focus

Posted Wednesday, February 25, 2015 11:33 am

By JOYANNA LOVE Banner Senior Staff Writer

Housing needs were the main concern for many at the Community Development Block Grant Public input meeting Tuesday.

Topics discussed included everything from the need for more affordable housing to asking that codes be enforced to deter "slumlords."

CDBG coordinator Teresa Torbett said she would talk with codes enforcement to see what could be done to hold landlords responsible for improving the houses. Shady Hernandez of Neighbors in Need said because of the low income of many needing housing, apartments that would normally be considered "slums" will continue to be rented, "because it's all they can afford."

"If you have a home that is run down and you can get into that home for \$300 a month, they don't care what shape or form it's in; they just want their children to be housed," Hernandez said. "While there are people willing to rent them, you will never be able to get rid of them."

She said more affordable, well-kept housing needs to be developed.

"There is not affordable housing," Hernandez said. "The rents that are good (quality) are not affordable."

In the past, grant funds have been used to help address affordable housing by partnering with Habitat for Humanity of Cleveland.

"I appreciate the partnership down through the years with downpayment assistance to make it easier for families," Habitat for Humanity of Cleveland Director Matt Carlson said.

The grant program has also assisted Habitat in other ways, such as helping secure property.

"We hope to continue that support," Carlson said. "The more we receive from CDBG the more we can leverage to build more homes. Right now, I think we are doing a 5-and-1 ratio. You give us \$1, we can get \$5 more to build homes."

Data collected through the CDBG consolidated plan process last year found that there is a larger number of renters than homeowners in the city of Cleveland.

Hernandez said there are many challenges in the community for low-income families to rent decent housing.

“We have a lot more rental units than we do those that are ... homeowners,” Hernandez said. “We have a lot of elderly in our community that are living at \$735 a month. They cannot afford a \$600 a month rent.”

Community members also asked that something be done at the Summit to ensure a better living environment.

A partnership with Impact Cleveland to renovate existing housing was pitched.

Dustin Tommey of Impact Cleveland said the organization had applied for an Extreme Energy Makeover Grant from TVA, which would enable the group to make homes more energy efficient by 25 percent.

If Impact Cleveland is awarded the grant, it could help 125 to 500 homes, depending on the level at which the grant proposal is funded.

“If we get this grant it would be potentially \$5 million invested into the CDBG target area,” Tommey said. “We are trying to leverage as many dollars as possible ... if CDBG could help us leverage that over the next few years, that would be great.”

Last year, CDBG found that many do not know what rights they have under fair housing laws. In response to this, radio announcements were aired and meetings were held to educate the public on these laws. More awareness meetings are planned for this year.

“We are going to be doing one that is targeting tenants,” Torbett said. “We are also going to be doing one targeting landlords to try to get them to buy in to know what is expected.”

Housing opportunities for the homeless were discussed as a community need.

“You have also a homeless community. Some of them do get income, but they can't afford to be anywhere,” Hernandez said. “If the city would come and meet with the Housing Coalition (of United Way) we are starting with the census we just did a few weeks ago, and we are finding some of the reasons for homelessness in our community.”

She said many of those who are homeless in Cleveland do have some type of income. She suggested the establishment of a housing community specifically for this population, complete with a case manager.

“Maybe a tiny home community, which has been very helpful in some states,” Hernandez said.

Current building codes may pose a challenge to the establishment of a tiny-home community.

“Right now with the cost of groceries, it is either groceries or you living somewhere,” Hernandez said. “I would like us to consider that.”

Mortgage lending practices were also seen as an obstacle to fair housing in the community.

Carlson encouraged CDBG and the city to partner with the Housing Coalition. The Coalition is developing a spectrum of housing across the community.

“I have learned a lot already even in the few meetings that I've been,” Torbett said. “I think they are on the right track for having a framework to go out and try to get that extra support.”

CDBG projects are required to meet one of three national objectives for the program.

It has to benefit those of low or moderate income, prevent or eliminate areas from slums and blight areas or address an urgent community need.

The project must also provide decent housing, create better living environments, or expand community members opportunities' for economic advancement.

This year the local CDBG will receive \$345,924.

Recreation projects were also discussed Tuesday.

Shneka Jones, director of the College Hill Recreation Center, said community members would like to see sidewalks surrounding Mosby Park leading to College Hill.

Parks and Recreation Director Patti Petitt said she is in support of a multipurpose field. The field would be built behind Blythe-bower Elementary School and would be designed in such a way that many sports, such as football, soccer and baseball, could be played on the same field.

“That would probably be more than a one-year project,” Torbett said. “It would be more like a phase-in.”

Community members also took time to express appreciation for the work that was already being done.

“We are glad that you are considering our park (Blythe Family Support Center park) and the steps we are looking at to improve it,” Kim Lorello said.

“I would just like to thank the City Council and the city in general for some of the funding that has been occurring over in the neighborhood (Blythe Oldfield),” Mark Lorello said. “I think it is greatly needed.”

Comments and additional ideas are being taken by Torbett's office until March 25, then another meeting will be held on April 9. Torbett can be contacted at ttorbett@clevelandtn.gov (<mailto:ttorbett@clevelandtn.gov>) or by calling 423-479-1913.

AGENDA
Cleveland City Council
Regular Session – February 23, 2015
3:00 P.M.
Cleveland Municipal Building
190 Church Street, NE

- I. CALL TO ORDER**
- II. ROLL CALL**
- III. PLEDGE OF ALLEGIANCE & PRAYER**
- IV. WAIVE READING OF MINUTES**
 - A. Regular Session – February 9, 2015 (p. 1).
- V. PRESENTATIONS, PETITIONS AND COMMUNICATIONS FROM MAIL**
- VI. CONSENT AGENDA**
 - A. **Final Passage - Ordinance No: 2015-04 – Rezoning 1.4 acres located on Blackburn Road from R2 Low Density Single and Multi-Family Residential District to CH Commercial Highway District (Planning Commission: Approved 9-0) (p. 2-4).**
 - B. **Final Passage - Ordinance No: 2015-05 - FY2015 Budget Amendments (p. 5-12).**
 - C. **Surplus Update – Fleet Department Wheel Balancer (p. 13).**
 - D. **Surplus Update – Fire Department extrication equipment (p. 14).**
 - E. **Resolution No: 2015-09 – 2014 Tax Refund (Daniel Bowles; \$110.00) (p. 15-16).**
 - F. **Resolution No: 2015-10 – Supporting the proposed City Dog Park to be located within Tinsley Park (p. 17-23).**
 - G. **Resolution No: 2015-11 - Authorizing the Mayor to sign a contract with Volkert for right of way acquisition services for the LIC North project (p. 24-26).**
 - H. **Street Light Recommendation – Councilman Estes - Walker Street between 6th Street and 8th Street NE; Trunk Street between 6th Street and 5th Street NE; Parker Street corner of 6th Street NE (Cleveland Utilities recommends the upgrade of three (3) 100-watt HPS fixtures to 157-watt LED fixtures, the upgrade of one (1) 175-watt mercury vapor fixture to a 157-watt LED fixture and the addition of one (1) 157-watt LED fixture at the locations shown on the attached sketch (p. 27-28).**

- I. **Street Light Recommendation** – Earl Cameron – 1295 Everhart Drive NW (Cleveland Utilities recommends one (1) 53-watt LED street light fixture to be added) (p. 29-30).
- J. **Street Light Recommendation** – Dorothy Cross – 802 17th Street SE (Cleveland Utilities recommends the addition of two (2) 53-watt LED street light fixtures) (p. 31-32).

VII. UNFINISHED BUSINESS

- A. **Motion** - Refunding Bonds – TMBF Proposal (p. 33).
- B. **Motion** – Approving RFP for Financial Advisor for: (p. 34-56)
 - a. 2005 Refunding Bonds for 1999 Gen. Obligation Bonds (\$9,010,000) (construct Blythe/Bower, purchase service truck for Fire Department, concrete cart paths at Waterville, purchase equipment for city departments, widening Stuart to 5 lanes and various road projects) 2007 A&B Gen. Obligation Bonds (\$5,075,000) (3 geothermal units, renovations at Arnold and completion of Mayfield)
 - b. One-year term
 - c. Two-year term

VIII. REPORTS OF COUNCIL MEMBERS

- | | |
|------------------------|----------------------|
| A. Councilman McKenzie | E. Councilman Hughes |
| B. Councilman Estes | F. Councilman Banks |
| C. Councilman Johnson | G. Vice Mayor Poe |
| D. Councilman May | |

IX. NEW BUSINESS AND ORDINANCES

- A. **Ordinance No: 2015-06** – Amending Title 18, Chapter 3 Section 18-301 through 18-313 pertaining to the City of Cleveland’s MS4 Phase II Stormwater Management Program (p. 57-117).
- B. **Resolution No: 2015-12** - Supporting the Bradley County Ambulance Service (p. 118).
- C. **Motion** – Concerning the 911 agreement (p. 119-138).

X. ANNOUNCEMENTS

- A. City Clerk’s Office will be open on Saturday, February 28th from 8:00 a.m. - 12:00 noon for property tax collections.
- B. CDBG Public Hearing – March 24th @ 5:30 in the City Council Room.
- C. Budget Planning Session – April 13th

XI. OTHER BUSINESS

**MINUTES
CLEVELAND MUNICIPAL PLANNING COMMISSION
TUESDAY, FEBRUARY 17, 2015 AT 6:00 PM
CLEVELAND MUNICIPAL BUILDING 190 CHURCH STREET NE**

The regular meeting of the Cleveland Municipal Planning Commission was called to order at 6:00 P.M. by Dee Burris, Chairman.

Members present included Larry Presswood, Tricia Haws, Walt Vineyard, Clarke Taylor, George Poe, Dee Burris, Gary Dennis, and Maryl Elliott.

Members absent were Yvonne Cannon.

Legal Counsel present was John Kimball, Attorney for the City of Cleveland.

Staff present included Corey Divel, City Planner, Jonathan Jobe, Director of Development and Engineering, Janice Casteel, City Manager, Melinda Carroll, Assistant Manager and Darla Jenkins, Administrative Assistant.

Others present were Mitch Kinder of Cleveland Surveying, Key Waller of JME & Associates, DJ Chord, Joyanna Love of The Cleveland Daily Banner and Alma Dotson.

The minutes of the January 20, 2015 meeting were presented for approval.

Walt Vineyard made a motion to approve and George Poe seconded the motion. Voting 8-0, the motion passes.

There were no Public Hearings.

There was no Old Business.

There was no Consent Agenda.

In New Business,

- a. Request by property owners for site plan approval within the Interstate Gateway Corridor Overlay Zoning District. Property is located on Interstate Dr and is zoned CG. –REMOVE**

This item was removed per planning department.

- b. Request from Clingan Ridge Baptist Church for a right-of-way abandonment of Thompson Ln between Georgetown Rd and Guthrie Ave (pg1).**

Tricia Haws made a motion to postponed this item until a traffic count is presented to the planning commission. Larry Presswood seconded the motion. A vote of 8-0 passed the motion.

c. Request from property owners for an abandonment of a portion of right-of-way from the relocated Michigan Ave Rd (pg5).

This item is postponed by the planning department due to no survey.

d. Consideration of an amendment to the zoning ordinance concerning LED billboards (pg8).

Clarke Taylor made a motion to accept the zoning ordinance concerning LED billboards. George Poe seconded the motion. A vote of 8-0 passed the motion.

e. Discussion of an amendment to the subdivision regulations concerning flag lots (pg14).

A discussion was held with Mitch Kinder, John Kimball, Corey Divel and planning commission members. Corey Divel will email other surveyors for their input. There was no time for a public notice.

Larry Presswood made a motion for Corey Divel to draft a proposed amendment and present it at the next regular planning commission meeting. Tricia Haws seconded the motion. An 8-0 vote passed the motion.

f. Request for input regarding housing and community development needs for the 2015 CDBG Action Plan (pg15).

Corey Divel presented the Community Development Block Grant Action Plan letter for 2015. A public hearing will be held on Tuesday, February 24, 2015 at 5:30 P.M. in the Police Service Center.

There was no Chairman's Report.

There was no Director's Report.

The meeting adjourned at 6:33 P.M.

City of Cleveland

CLEVELAND TENNESSEE
Development & Engineering Services



Jonathan Jobe
Director
jjobe@clevelandtn.gov
Cell: (423) 593-3821

185 Second Street NE
Cleveland, TN 37311
(423) 479-1913
Fax: (423) 559-3373

TO: Cleveland Municipal Planning Commission

THRU: Jonathan Jobe, Development & Engineering Services Director

FROM: Teresa Torbett, Grant Manager *Teresa*

DATE: February 13, 2015

SUBJECT: Community Development Block Grant (CDBG)
2015-2016 Annual Action Plan Request for Input

The City of Cleveland is in the planning process for year two of the 2014-2019 Consolidated Plan and specifically for the 2015-2016 Annual Action Plan for the Community Development Block Grant Program. The City has received allocations totaling \$3,938,137 and has completed projects in the amount of \$3,645,541.96 (93%) since startup of the program in 2004.

The City is requesting Planning Commission input in identifying housing and community development needs in the City as well as suggested activities for consideration during this planning period. All proposed activities must be located within the designated CDBG target area and included in the listing of eligible activities and must meet a national objective to be considered. Examples of past projects include drainage/sidewalk improvements, recreational improvements, down payment assistance, infrastructure, acquisition and code enforcement.

A public hearing is also scheduled for Tuesday, February 24th at 5:30 p.m. in the City Council meeting room to solicit and receive input from citizens, nonprofit organization and other interested parties regarding housing and community development needs for the 2015 Annual Action Plan.

Comments should be received by March 24th, 2015. Please forward your comments to:

Teresa Torbett, Grant Manager
City of Cleveland
185 Second Street NE
Cleveland, TN 37311
423-479-1913
423-559-3373
ttorbett@clevelandtn.gov

Teresa Torbett

From: Teresa Torbett
Sent: Thursday, February 19, 2015 1:56 PM
To: 'Angela Garcia (agarcia@timesfreepress.com)'
Subject: Notice of Public meeting for publication
Attachments: AVISO DE AUDIENCIA PÚBLICA2-24-2015.docx

Angela-

The City of Cleveland is having a public hearing for the Community Development Block Grant program on Tuesday, February 24th at 5:30 p.m. Could you please run a piece in Noticias Libres prior to our meeting date?

I look forward to hearing from you. Thank you for your assistance.

Sincerely,

Teresa Torbett
City of Cleveland
423-479-1913
423-593-0124

Teresa Torbett

From: Teresa Torbett
Sent: Monday, February 23, 2015 10:53 AM
To: Alma Dodson (mddotsonandsonsobits@hotmail.com); Angie Faulkner Benefield (angie@fratn.com); Ben Salicco (bsalicco@vbhsc.org); bicreditunion@bellsouth.net; Blythe Neighborhood Association; David Franz (df Franz@vbhcs.org); Demetrius Ramsey (demetriuscramsey@gmail.com); dljackson59@hotmail.com; Dustin Tommey (impactclevelandtn@gmail.com); eloise.waters@state.tn.us; Geraldine Elam (geraldine.elam@state.tn.us); Janice Casteel; Jonathan Jobe; Lawrence Armstrong (bradleynaacp@charter.net); lonewolf4@bellsouth.net; Matt Carlson; Matt Ryerson (mattyerson@unitedwaybc.com); Matthew Coleman (mcolemanlaw@gmail.com); Melinda Carroll; Tommy Myers; Patti Petitt; paul@clevelandhousingauthority.com; Randy Bonner (rbonner@bradleybaptist.org); Ray Evans (evans_ray@msn.com); Reba Terry (rterry@thecaringplaceonline.org); Rick Layne (rlayne@sedev.org); Ronnie Arnold (ronniarnold@charter.net); Ronnie Moses (ronnie.moses@tn.gov); Shneka Jones; Susan Luker (sluker@douglascherokee.org); Tara Hampton (ae@rivercounties.com); wquigley@pkmanagement.com
Subject: Reminder of CDBG Public Meeting

All –

Just a reminder regarding the CDBG public meeting that will be held on Tuesday, February 24, 2015 at 5:30 p.m. at the Police Service Center (location changed from City Council Room):

The City of Cleveland will hold a public hearing on Tuesday, February 24th, 2015, at 5:30 p.m. at the City Council meeting room located in the Municipal Building at 190 Church Street NE to hear public comment regarding the development of the Community Development Block Grant (CDBG) Annual Action Plan for fiscal year 2015-2016.

The primary purpose of this public hearing is to solicit and receive input from citizens, non-profit organizations and other interested parties regarding community development and housing needs for the planning period of 2015-2016.

All Cleveland residents are invited to attend and participate in the public hearing. If special accommodations are required for non-english speaking or hearing/visually impaired notify Teresa Torbett at 423-479-1913 or via email at ttorbett@clevelandtn.gov prior to the day of the meeting. The public hearing initiates a 30-day comment period, which will conclude on March 24th. Citizens are also encouraged to submit written or oral comments to Teresa Torbett, Grants Manager, City of Cleveland, 185 Second Street NE, Cleveland, TN 37311.

Looking forward to seeing you there!

Teresa Torbett

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Cleveland Community Voice

You have a voice. Be heard.

Community Voice is an open forum in which YOU can interact with your government to showcase ideas, engage discussions and vote for each project or idea that is presented. Start discussing today!

- Online Payments
- Report a Concern
- Notify Me
- Community Voice

Cleveland News

[View All](#)

Some Clevelanders qualify for free tax help

For people who qualify, free help in filling out 2014 federal income tax forms is again available this year. Households with incomes of \$55,000 or less are eligible for help from the IRS' Volunteer Income Tax Assistance Program, or VITA. [Read on...](#)

Some Clevelanders qualify for free tax help

For people who qualify, free help in filling out 2014 federal income tax forms is again available this year. Households with incomes of \$55,000 or less are eligible for help from the IRS' Volunteer Income Tax Assistance Program, or VITA. [Read on...](#)

Mayor Rowland delivers upbeat State of the City Address

Your city had a strong and successful year in 2014. The year that just ended was also a time to take some positive steps towards the future - from continuing road construction projects to a new high school gym to a pioneering partnership [Read on...](#)

[City Charter](#)

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[Mayor Rowland's Thoughts](#)

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[TNBUYCRASH.COM](#)

Calendar

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February 24

Public Hearing for the Community Development Block Grant Annual Action Plan

Mayor's Corner



Mayor Tom Rowland

Since 1991, Mayor Rowland has served as Cleveland's city leader. [Read More](#)

City of Cleveland, TN | P.O. Box 1519 | 190 Church St. NE | Cleveland, TN 37311 | Ph: (423) 472-4551 | Fx: (423) 559-3302

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Action Plan

- [Analysis of Impediments to Fair Housing 2014](#)
- [CAPER FY 2012-2013](#)
- [CAPER FY 2013-2014](#)
- [Citizen Participation Plan](#)
- [Consolidated Plan 2014-2019](#)
- [Fair Housing](#)

[Home](#) | [Departments](#) | [Development & Engineering Services](#) | [Community Development Block Grant](#)

Community Development Block Grant

Notice of [CDBG Public Meeting on February 24, 2015.](#)

About the Program

The Community Development Block Grant (CDBG) program was enacted into law as part of the Housing and Community Development Act of 1974. It is a formula-allocated program that provides grants to eligible grantees; Cities with populations over 50,000, urban counties with more than 200,000 people, and states.

Purpose

CDBG's main purpose is to provide, decent, safe and sanitary housing, a suitable living environment and economic opportunities to low and moderate income (defined as household not exceeding 50% of the median income of the area) and moderate income (defined as less than 50% of the median income) people. CDBG remains the principal source of revenue for localities to utilize in devising flexible and comprehensive neighborhood strategies to prevent physical, economic, and social deterioration in lower income neighborhoods throughout the nation.

Cleveland's Block Grant

The City of Cleveland became a CDBG entitlement city in 2004. The city's block grant is administered by the Development and Engineering Services Department. Cleveland has received a total of \$3,232,351 from 2004-2013. In 2013-2014, Cleveland's revised allocation of CDBG funds is \$353,451.

Consolidated Plan

In 2009, the city adopted its most recent five-year consolidated plan. The current action plan is the fifth and final annual plan that will be issued to support the [5-Year Consolidated Plan](#). The purpose of the action plan is to inform the public how the City of Cleveland expects to allocate the federal resources made available through the U.S. Department of Housing and Urban Development (HUD).

Development and Engineering Services uses the information in the action plan to guide its efforts and measure how effectively the city employs HUD funding to meet the needs of residents, particularly those related to decent affordable housing and creating a suitable living environment. HUD uses the action plan as a benchmark to evaluate the city's [Consolidated Annual Performance Evaluation Report](#) (CAPER) submitted at the end of each program year.

Citizen Involvement

In a continuing effort to meet the needs of Cleveland's residents, we encourage [Citizen Participation](#) in the planning process for community development activities. The department conducts public hearings at least twice each year. Hearings are publicized in the local newspaper and on the city's website.

You are invited to call the City of Cleveland's Development and Engineering Services Department at 479-1913, and get involved with your community.

Contact Info

Teresa Torbett
CDBG Coordinator
[Email](#)

Development & Engineering Services Building
PO Box 1519
185 2nd St. NE
Cleveland, TN 37311

Ph: (423) 479-1913
Fx: (423) 559-3373

Hours
8:00 am - 5:00 pm
Monday - Friday

- [Online Payments](#)
- [Report a Concern](#)
- [Notify Me](#)
- [Community Voice](#)

APRIL 20TH, 2015

Notice of Public Hearing in Cleveland Banner – April 6, 2015

Meeting notice request Noticias Libres

Memo to Service Providers, etc.

Minutes of April 20th meeting and sign-in sheet

Powerpoint presentation for meeting

Cleveland Municipal Planning Commission (agenda, minutes)

Reminder of Public Hearing to email list (April 16th)

Proof of website notice of meeting

Memo to City Manager and City Council (May 6th)

News Article on April 16th

News Article on April 21st

**LEGAL PUBLICATION
CITY OF CLEVELAND
COMMUNITY DEVELOPMENT BLOCK
GRANT
PROGRAM**



**DRAFT AVAILABLE FOR
2015-2016 ANNUAL ACTION PLAN**

The 2015-2016 Annual Action Plan draft for the City of Cleveland's Community Development Block Grant (CDBG) is available for public review on the City's website at www.clevelandtn.gov, the Cleveland Public Library and at the Development and Engineering Services Office at 185 Second Street NW. This public notice initiates a 30-day comment period which will conclude on May 6, 2015. A public hearing will be held on Monday, April 20th at 5:00 p.m. in the Police Service Center Community Room located at 100 Church Street NE. Written or oral comments may also be submitted to Teresa Torbett, Grants Manager, City of Cleveland, P. O. Box 1519, Cleveland, TN 37364-1519 or via email to: ttorbett@clevelandtn.gov
April 6, 2015



LEGAL PUBLICATION
CITY OF CLEVELAND
COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM
DRAFT AVAILABLE FOR
2015-2016 ANNUAL ACTION PLAN

The 2015-2016 Annual Action Plan draft for the City of Cleveland's Community Development Block Grant (CDBG) is available for public review on the City's website at www.clevelandtn.gov, the Cleveland Public Library and at the Development and Engineering Services Office at 185 Second Street NW. This public notice initiates a 30-day comment period which will conclude on May 6, 2015. A public hearing will be held on Monday, April 20th at 5:00 p.m. in the Police Service Center Community Room located at 100 Church Street NE. Written or oral comments may also be submitted to Teresa Torbett, Grants Manager, City of Cleveland, P. O. Box 1519, Cleveland, TN 37364-1519 or via email to: ttorbett@clevelandtn.gov

Please run this legal publication one time on April 6, 2015. Please submit bill and proof of publication to: City of Cleveland, Accounts Payable, P.O. Box 1519, Cleveland, TN 37364-1519.

Teresa Torbett

From: Teresa Torbett
Sent: Thursday, March 26, 2015 3:22 PM
To: 'Angela Garcia (agarcia@timesfreepress.com)'
Subject: City of Cleveland CDBG Public Hearing
Attachments: Public notice 4-6-2015 for Drafts.docx

Angela –

The city of Cleveland is holding a public hearing on Monday, April 20th at 5:00 regarding the Community Development Block Grant Annual Action Plan. Can you please place a public service announcement in your publication prior to the April 20th meeting date?

I look forward to hearing from you and hope you are having a great week!

Thanks –

Teresa Torbett
423-479-1913 office
423-593-0124 cell

City of Cleveland

CLEVELAND TENNESSEE
Development & Engineering Services



Jonathan Jobe
Director
jjobe@clevelandtn.gov
Cell: (423) 593-3821

185 Second Street NE
Cleveland, TN 37311
(423) 479-1913
Fax: (423) 559-3373

TO: All Cleveland, Tennessee Area Low-Moderate Income Service Providers, Other Interested Parties and City Departments

FROM: Teresa Torbett, Grants Manager

DATE: April 10, 2015

RE: Public Meeting for the 2015-2016 Community Development Block Grant Action Plan

The City of Cleveland will be conducting a public meeting on Monday, April 20th, 2015, at 5:00 p.m. in the Police Service Center Community Room located at 190 Church Street NE. The DRAFT 2015-2016 Annual Action Plan for the City's Community Development Block Grant Program (CDBG) will be presented. This meeting is the third opportunity for public participation in the planning process.

The purpose of this meeting is to discuss the Draft Plan and provide opportunity for input. Public notice will be printed in the Cleveland Daily Banner on April 6th and also in Noticias Libres provided by the Chattanooga Times Free Press. The notice initiates a 30-day comment period which will conclude on May 6th, 2015.

Please share this opportunity with your clients that you feel might want to be involved. Everyone is encouraged and invited to attend or submit comments to Teresa Torbett, Grants Manager, City of Cleveland, 185 Second Street NE, Cleveland, TN 37311, or email to ttorbett@clevelandtn.gov. Your participation and input is very valuable during the planning process. Please make a special effort to attend this public meeting.

I have also attached a copy of the public notice that you can place in office. If you have any questions, please contact me at 479-1913.

**COMMUNITY DEVELOPMENT BLOCK GRANT PUBLIC HEARING
2015-2016 ANNUAL ACTION PLAN
MONDAY, APRIL 20TH, 2015
5:00 P.M.
POLICE SERVICE CENTER COMMUNITY ROOM**

The third in a series of public hearings and meetings regarding the Community Development Block Grant Program's 2015 Annual Action Plan was held on Monday, April 20, 2015 at 5:00 p.m. at the Police Service Center Community Room located at 100 Church Street NE. Twenty-three people attended the public meeting (sign-in sheet attached).

Teresa Torbett, CDBG Coordinator, welcome those attending the meeting. Ms. Torbett began the meeting with a presentation covering the history of the CDBG program and overview of how the CDBG program. She discussed primary objectives and national objectives required for the program. The Consolidated Plan/Action Plan/CAPER process and timeline were reviewed as well as the funding allocation process. Ms. Torbett noted that all projects and activities will take place within the CDBG target area within the City of Cleveland.

Previously funded projects were reviewed. Current goals and projects for 2014-2015 include the construction of a parking lot for Shepard Field located at College Hill Recreation Center, improvements to the Blythe Avenue Neighborhood Park, funding for a Codes Inspector for the CDBG target area, and planning and construction of multi-purpose fields at Blythe Bower Elementary School. The Blythe Avenue Neighborhood Park and multi-purpose fields at Blythe Bower Elementary will be multi-year projects.

Proposed projects for 2015-2016 include infrastructure for Victory Cove, an affordable housing subdivision developed by Habitat for Humanity, to increase availability of affordable housing. CDBG funds were previously used to purchase the property at Victory Cove. Housing improvement funds are planned to be used in conjunction with TVA Energy Grant submitted by Impact Cleveland, a non-profit, to focus in reducing energy costs within a targeted area of low and moderate income households (pending approval of the grant). CDBG funding will also be used in continuation of recreation improvements – multi-purpose fields at Blythe Bower Elementary School.

The meeting was opened to the questions and comments.

Demetrius Ramsey, Director of Bradley/Cleveland Community Services Agency, asked if the CDBG program would be coordinating efforts regarding sidewalks that have been discussed at other public meetings by Greg Thomas. Ms. Torbett stated that Mr. Thomas manages the MPO and is working on a multi-modal grant that will be providing sidewalks and bus shelters within the CDBG target area.

Jeff Morelock, Chairman of the Board for Habitat for Humanity of Cleveland, asked if sidewalks were included in the infrastructure funding for Victory Cove. Ms. Torbett noted that past infrastructure projects (Century Village) the cost of the infrastructure installation was more than the amount allocated by the CDBG program and that Habitat had provided additional funds for the project. A set-amount will be dedicated to infrastructure and sidewalks could be included if the project is less than the designated amount.

Alma Dodson, a business owner, also noted the need for sidewalks in Census Tract 104. She stated that funds need to be allocated for that area for sidewalks and housing improvements as well.

Dustin Tommey, Director of Impact Cleveland, gave an overview of the grant application submitted to TVA for the Extreme Energy Makeover Grant. The original application would make energy improvements to approximately 300 homes within the Blythe Avenue area. TVA liked their application and asked if they could do more homes if funding was available. A revised application was submitted that would include up to 500 homes in an expanded area. The purpose of the grant is to provide energy retrofits that will provide a 25% power usage reduction. TVA is scheduled to announce the grant awards in June.

Kim Lorello, Blythe Avenue Neighborhood Association, voiced her support of improvements to the Blythe Avenue Neighborhood Park. She stated that community input had been well received and she is excited about the coming improvements to the park. She asked when the improvements might start. Ms. Torbett stated that planning is currently underway for a master plan and coordination with private investors is also underway.

Mark Lorello, resident of the Blythe Avenue area, noted that he had been to the previous meeting and was glad that different people were participating in the process. He also voiced his support of the proposed projects and that the money was being spread area and not in just one area.

Dustin Tommey, Impact Cleveland, also inquired about the possibility of clearance funding for dilapidated housing within the Blythe area.

Ms. Torbett thanked everyone for attending and participating in the planning process for the CDBG program. Next steps were outlined and included: Comment period ends on May 6; Review by Planning Commission on April 21st; Council Approval May 11th and submission to HUD May 15th. Written comments may be submitted via email: ttorbett@clevelandtn.gov or mail: P.O. Box 1519, Cleveland, TN 37364-1519.

Ms. Torbett also announced a *Tenants Rights Workshop* that will be held on April 30th from 5:30 to 7:00 at the Police Service Center Community Room. The workshop is being sponsored by the City of Cleveland, Impact Cleveland, Cleveland Housing Authority and Legal Aid of East Tennessee.

COMMUNITY DEVELOPMENT BLOCK GRANT
2015 ANNUAL ACTION PLAN
PUBLIC MEETING
April 20th, 2015
5:00 P.M.
POLICE SERVICE CENTER MEETING ROOM

NAME	EMAIL/PHONE/ADDRESS
1. <u>Cassandra Jordan</u>	<u>cd.jordan@hotmail</u> # 44 Inman St. Apt 408 Cleveland, TN 37311
2. <u>Nacole Massengill</u>	<u>nharris@habitatofcleveland.org</u> 423-470-6947 P.O. Box 303, Cleveland, TN 37364
3. <u>Julia Porter</u>	<u>716-1456 King Edward Ave</u>
4. <u>Diane Farmer</u>	<u>476-5342 Blythe Ave</u>
5. <u>Rick Smith</u>	<u>rsmith@habitatofcleveland.org</u> 423-476-6947 P.O. Box 303, Cleve., TN 37364
6. <u>Shady Hernandez</u>	<u>viveforadream@hotmail.com</u> 423-503-6332
7. <u>Jerry Bohannon</u>	<u>brasilplace@charter.net / 284-6223</u>
8. <u>Dustin Tomney</u>	<u>impactclevelandtn@gmail.com</u>
9. <u>Mark Lorello</u>	<u>MJL3912@gmail.com</u>
10. <u>Jim Lorello</u>	<u>wingsofdragonz@gmail.com</u>
11. <u>Kathryn Alhindi</u>	<u>↑</u> 1021 Wilson Ave. SE
12. <u>Shirley Knight</u>	<u>s-knight54@bellsouth.net / 718-1099</u>
13. <u>Frances Dye</u>	<u>1343 Chippewa Ave</u>
14. <u>Janice Dispaine</u>	<u>1250 Aurora, AVE Cleveland TN 37311</u>
15. <u>Jeff Morelock</u>	<u>jmorelock@insurarcivic.net 6506346</u>
16. <u>SHILON CAPONE</u>	<u>363 HIGHLAND AVE NW APT 27-403-2309</u> <u>IMPACTCLEVELANDVISTA@GMAIL.COM</u>
17. <u>Sarah Haratine</u>	<u>85 Ocoee St. SE</u> <u>47479-2020 Sarahharatine@unitedwaykc.com</u>
18. <u>Demetrius Ramsey</u>	<u>demetriuscransy@gmail.com</u>
20. <u>FAHEEM BENGAZI</u>	<u>423-331-0914</u>

21. Eloise Waters

423-242-8951

22. Jayanna Love

472-5041

23. Jessa Jewett

Staff

24. _____

25. _____

26. _____

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41. _____

42. _____

43. _____

Agenda

April 20th, 2015

1. Community Development Block Grant (CDBG) Overview
2. Projects Underway
3. Proposed Projects
4. Comments and Input
5. Next steps

CDBG PROGRAM PRIMARY OBJECTIVE

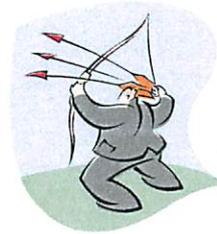
The development of viable urban communities through the provision of the following, principally for low-moderate income persons:

- ❖ Decent housing,
- ❖ Economic opportunity
- ❖ A suitable living environment

NATIONAL OBJECTIVES

Each CDBG activity must meet one of three national objectives:

- Benefit to low-moderate income persons
- Aid in the prevention of slum and blight
- Urgent need



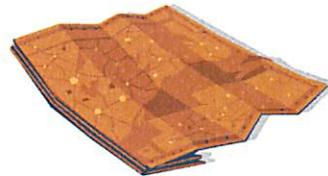
2015 HUD Income Limits

Cleveland, TN Metropolitan Statistical Area (MSA)

FY 2015 Income Limit Area	Median Income	FY 2015 Income Limit Category	Persons in Household							
			1	2	3	4	5	6	7	8
		Very Low (50%) Income Limits (\$)	17,300	19,750	22,200	24,650	26,650	28,600	30,600	32,550
Cleveland, TN MSA	\$53,700	Extremely Low (30%) Income Limits (\$)	11,770	15,930	20,090	24,250	26,650	28,600	30,600	32,550
		Low (80%) Income Limits (\$)	27,650	31,600	35,550	39,450	42,650	45,800	48,950	52,100

WHAT IS A CONSOLIDATED PLAN?

- Application to HUD for funds
- 'Road Map' to show how CDBG funds will be invested in Cleveland
- Covers Affordable Housing and Community Development
 - Including other HUD Programs that the City is not receiving funds for yet



WHAT IS A CONSOLIDATED PLAN?

City of
Cleveland
Consolidated
Plan
2014-2019



ACTION
PLAN
YEAR 2
2015-16
(PLANS)



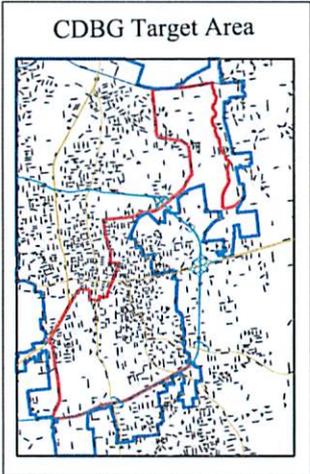
CAPER
YEAR 2
2015-16
(RESULTS)

* Repeats for 5 Years
(2014-2019)

CDBG ALLOCATIONS 2014-2019

CLEVELAND, TN	2014	2015	2016	2017	2018
CDBG	\$352,335	\$345,924			

Target Area Map



PREVIOUS PROJECTS

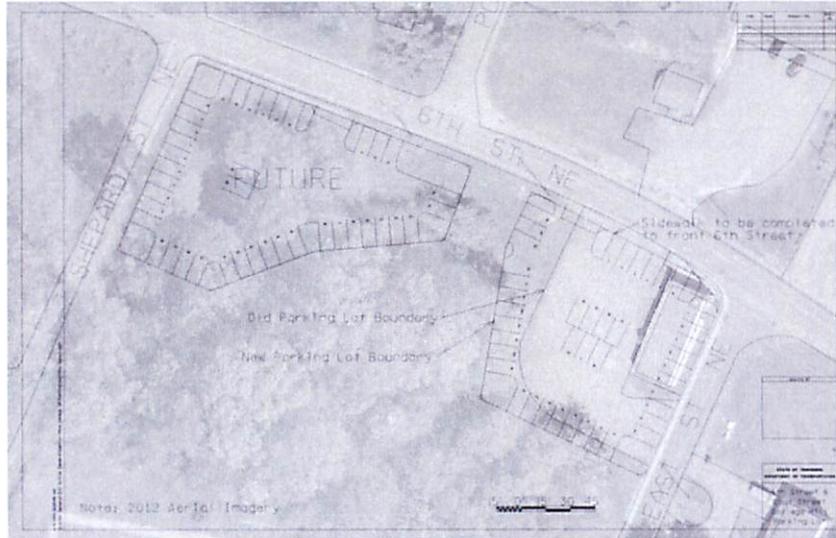
- Drainage Improvements
- Recreation Improvements
- Sidewalks
- Lot Clearance
- Property Acquisition (8 infill lots, 6 lots Foster Lane, 24 lots Victory Cove)
- Down Payment Assistance for 29 Families
- Infrastructure for Century Village – 40 lots
- Code Enforcement Inspector funded since 2005

Current Goals

Annual Action Plan 2014-2015

- CDBG Allocation--\$352,335
- Recreational public facility improvements to improve the quality of life in LMI neighborhoods (College Hill, Blythe Avenue Neighborhood Park and Blythe Bower Park).
- Code enforcement to improve the appearance of neighborhoods and provide economic stability.
- Planning to provide improved coordination of resources and maximize efficiency.

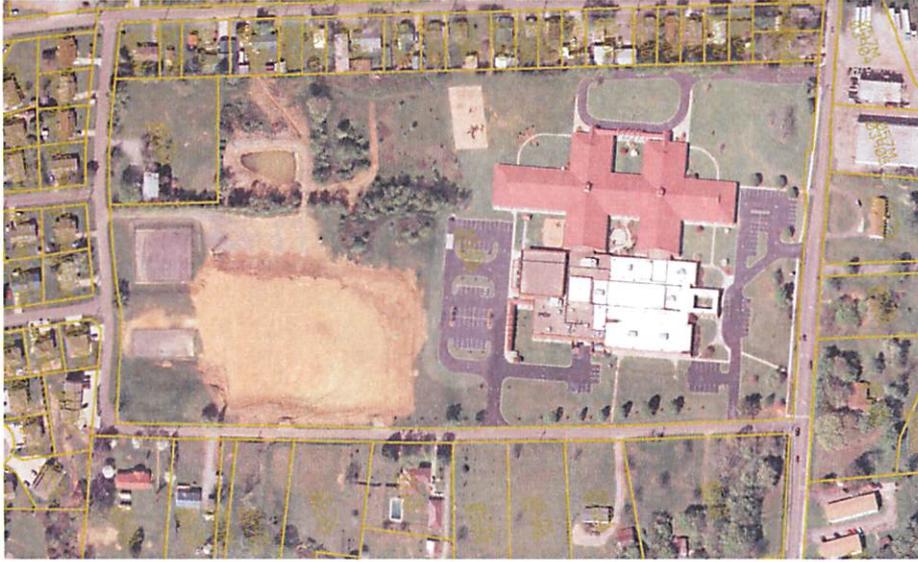
College Hill Parking Lot



Blythe Avenue Neighborhood Park



Blythe Bower Multi-Purpose Fields



Proposed Projects for 2015-2016

□ HOUSING

- Infrastructure installation for 15+ lots in Victory Cove, an affordable housing subdivision developed by Habitat for Humanity, to increase availability and affordability
- Housing improvement funds used in conjunction with TVA Energy grant submitted by Impact Cleveland with focus in reducing energy costs within a targeted area of low and moderate income households (pending approval of grant)

150,000

50,000

□ PUBLIC FACILITIES

- Continuation of Recreation Improvements - Multi-purpose fields at Blythe Bower

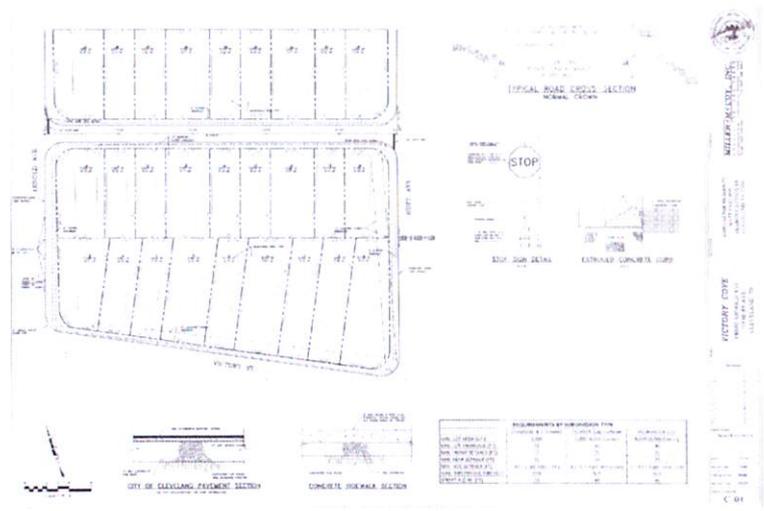
11,744
+ carryforward

□ CODE ENFORCEMENT

- Provide a code enforcement inspector to provide concentrated code enforcement within the CDBG Target Area to help improve the appearance and sustainability of an area

65,000

Victory Cove Infrastructure



Blythe Bower Multi-Purpose Fields



Next Steps

- Public input meeting tonight
- Comment period ends on May 6th
- Review by Planning Commission on April 21st
- Council Approval May 11th
- Submission to HUD May 15th

Comments

Written comments may be submitted via:

Email: ttorbett@clevelandtn.gov

Mail: P.O. Box 1519
Cleveland, TN 37364-1519

Tenant Rights Workshop

TENANTS
Thursday, April 30, 2015
5:30 - 7:00 pm

DO YOU KNOW YOUR RIGHTS?

IMPACT: workshops@impact.org
Impact of Cleveland is co-hosting a Tenant Rights Workshop in partnership with Legal Aid of East Tennessee.

This opportunity will provide tenants with the opportunity to learn their rights.

The workshop will be held on Thursday, April 30, 2015 from 5:30 - 7:00 pm at the Public Community Center 100 Chuck St. NE Cleveland TN 37311

Legal Aid of East Tennessee: 88 North Main St. Cleveland, TN 37303 423-262-2266

Contact Us! 423-472-9879

Sponsored by:

IMPACT CB City of Cleveland

**AGENDA
CLEVELAND MUNICIPAL PLANNING COMMISSION
TUESDAY, APRIL 21, 2015 AT 6:00 PM
CLEVELAND MUNICIPAL BUILDING 190 CHURCH STREET NE**

Welcome and Roll Call of Members

1. Minutes

March 17, 2015 Regular Meeting

2. Public Hearings

3. Consent Agenda

- a. Request by David May and Karen May for final plat approval of lot 25 of Stonebriar Townhomes (Tax Map 50CC Group C Parcel 22.0). Property is located on Stonebriar Drive and is zoned R2. Plat by Cleveland Surveying (pg1).
- b. Request by Kakila, LLC, for final plat approval of lot 38 of Stonebriar Townhomes (Tax Map 50EA Group B Parcel 2.0). Property is located on Bell Tower Lane and is zoned R2. Plat by Cleveland Surveying (pg3).
- c. Request by Mitchell Kinder and Sherra Kinder for final plat approval of lots 1-5 of Old Freewill Village (Tax Map 32 Parcels 45.0 and 46.0). Property is located on Old Freewill Road NW and is zoned R1. Plat by Cleveland Surveying (pg5).
- d. Request by Brian Pesterfield for final plat approval of lot 37 of Stonebriar Townhomes (Tax Map 50EA Group B Parcel 3.0). Property is located on Bell Tower Lane and is zoned R2. Plat by Cleveland Surveying (pg7).
- e. Request by Robert Lee for final plat approval of lot 5 of Brookstone Townhomes (Tax Map 43P Group L Parcel 5). Property is located on Chesla Drive and is zoned R3. Plat by Niles Surveying Co., Inc. (pg10).
- f. Request by Eddie Botts for preliminary plat approval of Brook Hollow Subdivision (Tax Map 43 Parcel 36.01). Property is located on Peach Orchard Hill Rd NE and is zoned CG. Plat by Cleveland Surveying (pg13).

4. Old Business

- a. Request from Clingan Ridge Baptist Church for a right-of-way abandonment of Thompson Ln between Georgetown Rd and Guthrie Ave (pg16).

5. New Business

- a. Request by Michael and Phyllis Callaway at 360 Centenary Ave for application of infill setbacks along 13th St NW (pg23).
- b. Request to approve 2015-2016 Community Development Block Grant Consolidated Plan/Annual Action Plan (pg26).

6. Chairman's Report

7. Director's Report

- Discussion regarding provisions for accessory dwelling units
- Discussion regarding provisions for expeditious approval of minor subdivisions

8. Adjourn

**MINUTES
CLEVELAND MUNICIPAL PLANNING COMMISSION
TUESDAY, APRIL 21, 2015 AT 6:00 PM
CLEVELAND MUNICIPAL BUILDING 190 CHURCH STREET NE**

The regular meeting of the Cleveland Municipal Planning Commission was called to order at 6:00 P.M. by Dee Burris, Chairman.

Members present were Larry Presswood, Walt Vineyard, Clarke Taylor, Dee Burris, George Poe, Gary Dennis, Maryl Elliott, Tricia Haws, and Yvonne Cannon.

There were no members absent.

Legal Counsel present was John Kimball, Attorney for the City of Cleveland.

Staff present included Corey Divel, City Planner, and Darla Jenkins, Administrative Assistant.

Others present were Mitch Kinder of Cleveland Surveying, Bobby Greene, Pam Hindman, Derek Faulkner, Steve Ellis, Roy Hindman, Joyanna Love of *The Cleveland Daily Banner*, Collin Cooke, Eric Powers, Jill Beaty, Parker Beaty and Tim Raines.

The minutes of the regular meeting of March 17, 2015 were presented for approval.

Maryl Elliott made a motion to approve and Gary Dennis seconded the motion. A vote of 9-0 passed the motion.

There were no Public Hearings.

In the Consent Agenda,

- a. Request by David May and Karen May for final plat approval of lot 25 of Stonebriar Townhomes (Tax Map 50CC Group C Parcel 22.0). Property is located on Stonebriar Drive and is zoned R2. Plat by Cleveland Surveying (pg1).**
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Larry Presswood made a motion to approve. George Poe seconded the motion. A vote of 8-0 passed the motion. Dee Burris recused himself due to interest in item f.

In Old Business,

- a. Request from Clingan Ridge Baptist Church for a right-of-way abandonment of Thompson Ln between Georgetown Rd and Guthrie Ave (pg16).**

Larry Presswood made a motion to postpone so the attendees of Clingan Ridge Baptist Church might speak with the city engineer. Clarke Taylor seconded the motion. A vote of 9-0 passed the motion.

In New Business,

- a. Request by Michael and Phyllis Callaway at 360 Centenary Ave for application of infill setbacks along 13th St NW (pg23).**

Tricia Haws made a motion to approve and Maryl Elliott seconded the motion. Voting 9-0, the commission approved the motion.

- b. Request to approve 2015-2016 Community Development Block Grant Consolidated Plan/Annual Action Plan (pg26).**

The Action Plan projects were presented by Corey Divel, City Planner. Clarke Taylor made a motion to approve endorsement of the Community Development Block Grant Consolidated Plan/Annual Action Plan and Tricia Haws seconded the motion. Voting 9-0, the commission approved the motion.

There was no Chairman's Report.

There was no Directors Report as all items were postponed until the next meeting.

- Discussion regarding provisions for accessory dwelling units
- Discussion regarding provisions for expeditious approval of minor subdivisions

The meeting adjourned at 6:41 P.M.

City of Cleveland

CLEVELAND TENNESSEE
Development & Engineering Services



Jonathan Jobe
Director
jjobe@clevelandtn.gov
Cell: (423) 593-3821

185 Second Street NE
Cleveland, TN 37311
(423) 479-1913
Fax: (423) 559-3373

MEMORANDUM

TO: Cleveland Municipal Planning Commission

FROM: Teresa Torbett, Grants Manager *Teresa*

DATE: April 10, 2015

RE: 2015-2016 Community Development Block Grant Consolidated Plan/Annual Action Plan

The City of Cleveland will be receiving \$345,924 in funding from the U.S. Department of Housing and Urban Development for the Community Development Block Grant (CDBG) Entitlement Program for the coming fiscal year. As the program enters its twelfth year of funding, the Planning Commission is again asked for input on the DRAFT documents for the 2015-2016 Action Plan. The Action Plan is available at the City's Development and Engineering Services Office or via our website at www.clevelandtn.gov.

Three public hearings seeking public input have been held regarding the 2015-2016 Action Plan on September 22nd, 2014, February 24th, 2015 and April 20th, 2015. A notice was published on April 6th initiating a 30-day comment period which will end May 6th notifying the public of the availability of the 2015-2016 Annual Action Plan. The DRAFT plan was discussed at a public meeting on Monday, April 20th at 5:00 p.m. in the Police Service Center Community Room located at 100 Church Street NE.

Following is a summary of the proposed activities for the 2015-2016 Action Plan:

Recreation Improvements - This activity includes improvements to public parks, recreation centers, and community centers in the LMI target area. Priorities would include improvements at Blythe Avenue Neighborhood Park, Blythe Bower Park, College Hill Recreation Center, and South Cleveland Community Center. **Budget - \$11,744**

Codes Enforcement – This activity funds the concentrated codes enforcement and educational program to improve housing and living environment within the LMI target area. **Budget - \$65,000**

Rehabilitation – This activity will provide matching funds to be used in conjunction with the Tennessee Valley Authority Smart Communities: Extreme Energy Makeover for the Blythe/Oldfield Neighborhood if selected. The goals of this grant are an electric energy usage reduction of 25% per home, with an implementation cost of approximately \$10.00 per square foot and annual savings of 1,000 megawatt-hours. CDBG funds will be utilized for additional energy savings improvements. **Budget - \$50,000**

Affordable Housing – This activity will provide funding for infrastructure (water, sewer or streets) for Victory Cove Subdivision, a Habitat for Humanity development located within the CDBG target area. When complete, Victory Cove will yield 24 units of affordable single-family, owner-occupied housing. **Budget - \$150,000**

Administration – The general administration required for implementation of the Consolidated Plan and Annual Action Plan 2015-2016. **Budget - \$69,180**

Total Funds - \$345,924

With the comment period ending May 6th, please make any comments or suggestions prior to that date to Teresa Torbett at 479-1913 or by email to ttorbett@clevelandtn.gov

The CDBG Action Plan will be submitted and approved at the May 11th City Council meeting and submitted to HUD for approval on May 15th.

Teresa Torbett

From: Teresa Torbett
Sent: Thursday, April 16, 2015 9:52 AM
To: Alma Dodson (mddotsonandsonsobits@hotmail.com); Angie Faulkner Benefield (angie@fratn.com); Ben Salicco (bsalicco@vbhsc.org); bicreditunion@bellsouth.net; Blythe Neighborhood Association; David Franz (df Franz@vbhcs.org); Demetrius Ramsey (demetriuscramsey@gmail.com); dljackson59@hotmail.com; Dudley Whaley; Dustin Tommey (impactclevelandtn@gmail.com); eloise.waters@state.tn.us; Geraldine Elam (geraldine.elam@state.tn.us); Janice Casteel (jcasteel@clevelandtn.gov); Jonathan Jobe (jjobe@clevelandtn.gov); Lawrence Armstrong (bradleyaACP@charter.net); lonewolf4@bellsouth.net; Matt Carlson; Matt Ryerson (mattyerson@unitedwaybc.com); Matthew Coleman (mcolemanlaw@gmail.com); Melinda Carroll; Myers, Tommy (tmyers@clevelandtn.gov); Patti Petitt (ppetitt@clevelandtn.gov); paul@clevelandhousingauthority.com; Randy Bonner (rbonner@bradleybaptist.org); Ray Evans (evans_ray@msn.com); Reba Terry (rterry@thecaringplaceonline.org); Rick Layne (rlayne@sedev.org); Ronnie Arnold (ronniearnold@charter.net); Ronnie Moses (ronnie.moses@tn.gov); Shneka Jones (sjones@clevelandtn.gov); Susan Luker (sluker@douglascherokee.org); Tara Hampton (ae@rivercounties.com); wquigley@pkmanagement.com
Subject: Reminder of CDBG Public Meeting on Monday, April 20th

All,

This is just a reminder of the CDBG public meeting scheduled for Monday, April 20th at 5:00. Hope you can make it!

Thanks - Teresa Torbett

The City of Cleveland will be conducting a public meeting on Monday, April 20th, 2015, at 5:00 p.m. in the Police Service Center Community Room located at 190 Church Street NE. The DRAFT 2015-2016 Annual Action Plan for the City's Community Development Block Grant Program (CDBG) will be presented. This meeting is the third opportunity for public participation in the planning process.

The purpose of this meeting is to discuss the Draft Plan and provide opportunity for input. Public notice will be printed in the Cleveland Daily Banner on April 6th and also in Noticias Libres provided by the Chattanooga Times Free Press. The notice initiates a 30-day comment period which will conclude on May 6th, 2015.

Please share this opportunity with your clients that you feel might want to be involved. Everyone is encouraged and invited to attend or submit comments to Teresa Torbett, Grants Manager, City of Cleveland, 185 Second Street NE, Cleveland, TN 37311, or email to ttorbett@clevelandtn.gov. Your participation and input is very valuable during the planning process. Please make a special effort to attend this public meeting.

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Action Plan

[Analysis of Impediments to Fair Housing 2014](#)

[CAPER FY 2012-2013](#)

[CAPER FY 2013-2014](#)

[Citizen Participation Plan](#)

[Consolidated Plan 2014-2019](#)

[Fair Housing](#)

[Home](#) | [Departments](#) | [Development & Engineering Services](#) | [Community Development Block Grant](#)

Community Development Block Grant

Notice of [CDBG Public Hearing on April 20, 2015.](#)

About the Program

The Community Development Block Grant (CDBG) program was enacted into law as part of the Housing and Community Development Act of 1974. It is a formula-allocated program that provides grants to eligible grantees; Cities with populations over 50,000, urban counties with more than 200,000 people, and states.

Purpose

CDBG's main purpose is to provide, decent, safe and sanitary housing, a suitable living environment and economic opportunities to low and moderate income (defined as household not exceeding 50% of the median income of the area) and moderate income (defined as less than 50% of the median income) people. CDBG remains the principal source of revenue for localities to utilize in devising flexible and comprehensive neighborhood strategies to prevent physical, economic, and social deterioration in lower income neighborhoods throughout the nation.

Cleveland's Block Grant

The City of Cleveland became a CDBG entitlement city in 2004. The city's block grant is administered by the Development and Engineering Services Department. Cleveland has received a total of \$3,232,351 from 2004-2013. In 2013-2014, Cleveland's revised allocation of CDBG funds is \$353,451.

Consolidated Plan

In 2009, the city adopted its most recent five-year consolidated plan. The current action plan is the fifth and final annual plan that will be issued to support the [5-Year Consolidated Plan](#). The purpose of the action plan is to inform the public how the City of Cleveland expects to allocate the federal resources made available through the U.S. Department of Housing and Urban Development (HUD).

Development and Engineering Services uses the information in the action plan to guide its efforts and measure how effectively the city employs HUD funding to meet the needs of residents, particularly those related to decent affordable housing and creating a suitable living environment. HUD uses the action plan as a benchmark to evaluate the city's [Consolidated Annual Performance Evaluation Report](#) (CAPER) submitted at the end of each program year.

Citizen Involvement

In a continuing effort to meet the needs of Cleveland's residents, we encourage [Citizen Participation](#) in the planning process for community development activities. The department conducts public hearings at least twice each year. Hearings are publicized in the local newspaper and on the city's website.

You are invited to call the City of Cleveland's Development and Engineering Services Department at 479-1913, and get involved with your community.

Contact Info

Teresa Torbett
CDBG Coordinator
[Email](#)

Development & Engineering Services Building
PO Box 1519
185 2nd St. NE
Cleveland, TN 37311

Ph: (423) 479-1913
Fx: (423) 559-3373

Hours
8:00 am - 5:00 pm
Monday - Friday

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City of Cleveland

CLEVELAND TENNESSEE
Development & Engineering Services



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MEMORANDUM

TO: Janice Casteel, City Manager

THRU: Jonathan Jobe, Development & Engineering Services Director

FROM: Teresa Torbett, Grants Manager *Teresa*

DATE: May 6, 2015

RE: 2015-2016 Annual Action Plan

The City of Cleveland has been a Department of Housing and Urban Development (HUD) Community Development Block Grant Entitlement Community for the past eleven years and has received funding in the amount of \$3,928,137 to date. Based on the HUD formula, the current year allocation for 2015-2016 is \$345,924.

As required by HUD, the City submitted a five year Consolidated Plan which covers the period of 2014-2019. An Annual Action Plan must be submitted on an annual basis. The 2015-2015 Annual Action Plan is ready for approval to be submitted to HUD by May 15, 2014. Council approval is scheduled for May 11, 2015.

Two public hearings are required for the CDBG Consolidated Plan/Action Plan. Three public hearings/meetings were held on the following dates: September 22nd, 2014, February 24th, and April 17th, 2015 seeking public input for the Action Plan.

Planning Commission input for the 2015-2016 Action Plan was requested at the February 17th and April 21st meetings. A Legal Notice published in the *Cleveland Daily Banner* on April 6th initiated a 30-day comment period which will end on May 6th, 2015. No additional comments were received during this comment period.

Below is a summary of proposed activities for the 2015-2016 Action Plan:

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Administration – The general administration required for implementation of the Consolidated Plan and Annual Action Plan 2015-2016. **Budget - \$69,180**

Total Funds - \$345,924

If you have any questions, comments, or would like a copy of the plan, please feel free to contact me at 479-1913 or by email to ttorbett@clevelandtn.gov.

Partners rally for community playground renovation

By JOYANNA LOVE
Banner Senior Staff Writer

Partners are drafting ideas and pledging funds for the renovation efforts of the Blythe-Oldfield neighborhood community playground.

During a recent Cleveland City Council meeting, Teresa Torbett, who coordinates the Community Development Block Grant, outlined the project's progress.

Torbett said she had funds set aside

in this CDBG funding cycle.

Fred Garmon of People for Care and Learning has spoken with Torbett about the organization being involved in the project.

"He is really excited," Torbett said. "He wants to do something really good there."

A unique aspect for this CDBG project is private donors expressing interest in the project.

"We have had quite a bit of interest in private investment and about dona-

tions," Torbett said.

Jackson Manufacturing is one of them.

"Through the years, many of their workers have lived in that area, so they are very interested in giving back," Torbett said.

As specific plans for the future are developing, PlayCore has offered to help with the "design phase," Torbett said. PlayCore is a for-profit company and is known as a leader in the industry.

"We met them on the site with these

other players involved," Torbett said.

The brainstorming session harvested some good ideas for the future, Torbett said. A draft of the project plan has been drawn. The ultimate rebuilding of the playground can be done in phases as funding becomes available, Torbett said.

The project has also partnered with the Smart Community Initiative. University of Tennessee students have created two Indiegogo pages to solicit donations for the project.

"In the area of the Blythe-Oldfield Park, CDBG funds have not been spent in a long time," Torbett said.

She said funds had been used for neighborhood revitalization in the '80s and a codes enforcement officer in the area, but that was it.

"One of the things that we would really like to accomplish through this project is to provide a place that would create a sense of community ... for the kids

See PLAYGROUND, Page 6

Playground

From Page 1

in the area and the adults in the area," Torbett said.

Having a definite plan could help solidify more financial support for the project. Once a concrete plan is developed, potential donors may see a specific element they like and choose to donate to make it a reality, Torbett said.

She said the older neighborhoods, such as the Blythe-Oldfield community, have smaller lot sizes and thus smaller yards.

In a previous meeting on the subject, Blythe-Oldfield Community Association president Kim Lorello said the yards are too small for neighbors to host large outdoor events.

"Most people in the community are walkers. Our closest official park is Mosby," Lorello said.

She said parents do not allow their children to walk that far.

"This is something that would be appreciated and very well received in the area," Torbett said.

Since a decision has not been made on whether a modular early Head Start classroom will be removed from the site or not, two plans are being developed. One has the modular on the site.

"One of the things that we would really like to accomplish through this project is to provide a place that would create a sense of community ... for the kids in the area and the adults in the area."

— Teresa Torbett

The other could be used if the building was moved.

"Regardless of what happens with that building, we are committed to rebuilding that park," Torbett said.

Family Resource Agency, which owns the Early Head Start portable classroom, entered into a two-year lease for the property with the city of Cleveland nearly five years ago. The lease has not been renewed, but the portable classroom remains on the spot.

Councilman Bill Estes recommended giving the organization until June of next year to move the modular. Estes has been adamant that the classroom does need to be moved out of the park area.

Torbett said if they knew it was actually going to move, it would

not hurt the long-term plan to have it remain for one year.

"I'm thrilled you are working on this," Estes said.

Councilman David May said if the Council voted to have the Family Resource Agency move the modular in a year, "we need to stay involved" to ensure it actually happens.

"I remember several times that this area, especially the Blythe community has been used for us to get grant funding ... and even though we get the money sometimes it doesn't make it back to the community," Johnson said.

"But I know yours will," Johnson said to Torbett. "It's time for us to put some support back in that community ... I think what they are doing is great. I just can't see us waiting around another year."

The City Council did not vote on the issue, but is expected to discuss it further next month. The governing body gives the final approval on which projects will be funded through the local CDBG program.

A meeting discussing future projects will be held at 5 p.m. Monday, in the Cleveland Police Service Center Community Room on Church Street.

Housing, recreation lead CDBG projects

By JOYANNA LOVE
Banner Senior Staff Writer

A plan for proposed Community Development Block Grant projects for next year was announced Monday.

Housing and recreation are the main focus of the plan.

"We don't have a lot of money, and we really try to do things that will have a bigger impact on the most people," CDBG coordinator Teresa Torbett said.

The local CDBG program will receive \$345,924 from the U.S.

Department of Housing and Urban Development next year.

Infrastructure for Victory Cove is a priority.

Victory Cove is a subdivision developed by Habitat for Humanity, which CDBG has partnered with in the past. Torbett said CDBG funds were used toward purchasing the land for the houses.

"It will help increase availability and affordability for lower income housing," Torbett said.

See CDBG, Page 15



Teresa Torbett

CDBG

From Page 1

4-21-15

There are eight houses constructed already.

"To continue the development there actually needs to be more infrastructure. We need to put a street in there so we can make use of the land and get the largest number of lots possible," Torbett said.

At this point, Torbett is unsure whether the amount of money she has set aside for the project will be enough to include a sidewalk.

Funds will also be used to partner with Impact Cleveland to make energy conserving upgrades to homes in the Blythe-Oldfield community. This project would move forward if Impact Cleveland receives the TVA Extreme Energy Makeover for which it has applied. If received, the grant would fund improvements for up to 500 homes to make them 25 percent more energy efficient.

"I think it would be great opportunity to jump-start a lot of improvements in that area," Torbett said.

As it has since 2004, CDBG funds will also fund codes enforcement in the area. This funding has made it possible for a codes enforcement officer to focus on the CDBG service area. Torbett said this money goes beyond simply paying a code enforcement officer's salary, but also provides funding for other costs associated with the office. CDBG funds will contribute \$65,000 next year.

"I know that everyone that has been a part of it is kind of anxiously, hopefully waiting just to see what happens, because we have such an open ability to make improvements. We are really grateful to have a group of people that heard us and worked with us."

— Kim Lorello

Some projects from this year will likely be finished next year. Torbett said one such project is the renovation and expansion of the playground near the former Blythe Avenue School into a fully functional park.

"We had a lot of community input and interest and we are continuing to work toward that," Torbett said.

In addition to the funding Torbett has set aside in this year's CDBG budget, funding and support for the park is also coming in the form of community partnerships.

Torbett said the interest of these partners has led to looking at an overall plan for development of the park rather than just addressing specific issues.

"I know that everyone that has been a part of it is kind of anxiously, hopefully waiting just to see what happens, because we

have such an open ability to make improvements," said Blythe-Oldfield Community Association president Kim Lorello. "We are really grateful to have a group of people that heard us and worked with us."

Torbett said she hopes to phase in improvements in such a way that the updated part could be used even if the entire master plan is not completed.

A multipurpose field and baseball fields behind Blythe-Bower Elementary will have to be funded over multiple years.

"It's very expensive, unfortunately, to do that kind of thing, so we may get grading done and irrigation in on one part," Torbett said "Then continue it later."

City Parks and Recreation would maintain the fields.

The City Planning Commission will review the proposed projects tonight. The Cleveland City Council has the ultimate vote on which projects are funded.

If approved by the City Council, the plans will go to HUD.

CDBG projects are required to meet one of three national objectives for the program.

It has to benefit those of low or moderate income, prevent or eliminate areas from being slums and blight areas or address an urgent community need.

The project must also provide decent housing, create better living environments, or expand community members opportunities for economic advancement.

CONTACT LIST

Agencies and Service Providers

Council Members

Planning Commission Meeting

Interested Parties and Groups

AGENCY	ADDRESS	CITY	ZIP	CONTACT	PHONE
Habitat for Humanity	P.O. Box 303	Cleveland	37364	Matt Carlson	432-0454
Cleveland Emergency Shelter	P.O. Box 3297	Cleveland	37320	Dwight Donohoo	478-1458
Cleveland Housing Authority	P.O. Box 2846	Cleveland	37320	Paul Dillinger	479-9659
South Cleveland Community Center	1334 South Church	Cleveland	37311	Dudley Whaley	593-2641
Bradley County Health Dept.	201 Dooley Street	Cleveland	37311	Eloise Waters	728-7020
Bradley/Cleveland Community Services Agency	P.O. Box 3297	Cleveland	37320	Demetrius Ramsey	479-4111
Life Bridges	P.O. Box 29	Cleveland	37364	Diana Jackson	472-5268
NAACP-Bradley County Branch	P.O. Box 4922	Cleveland	37320	Lawrence Armstrong	650-0107
Dept. of Human Services	950 Starvue Drive, Suite 6	Cleveland	37311	Ronnie Moses	478-0300
Family Resource Agency	3680 Michigan Avenue	Cleveland	37323	Angie Benefield	479-9339
Hiwassee Mental Health Center	940 South Ocoee Street	Cleveland	37311	David Franz	479-5454
Horizon Square Apartments	2324 Georgetown Road	Cleveland	37311	Wendy Quigley	476-9393
Workforce Development Agency	P.O. Box 4757	Chattanooga	37405	Rick Layne	413-8742
Ocoee Outreach	2707 North Ocoee St.	Cleveland	37312	Randy Bonner	476-5493
Reality House/Halfway House	360 Worth Street	Cleveland	37311	Ben Salicco	479-0353
United Way of Bradley County	P.O. Box 193	Cleveland	37364	Matt Ryerson	479-2020
SETHRA	P.O. Box 909	Dunlap	37327	Ray Evans	949-2191
River County Assoc. of Realtors	2070 Candies Lane	Cleveland	37312	Tara Hampton	476-5912
100 Black Men	P.O. Box 5677	Cleveland	37320	Ronnie Arnold	650-7375
Family Cornerstone	P.O. Box 5404	Cleveland	37320	Brenda Hughes	559-1112
Douglas-Cherokee Economic Authority	P.O. Box 1218	Morristown	37816	Susan Luker	587-4500
Southeast Tennessee Development District	P.O. Box 4757	Chattanooga	37405	Chuck Hammonds	424-4264
College Hill Recreation Center	263 Berry Street	Cleveland	37311	Shneka Jones	582-7837
City Public Works Department	474 Second Street	Cleveland	37311	Tommy Myers	593-6455
City Recreation Department	P.O. Box 1519	Cleveland	37311	Patti Pettit	593-6901
Greg Thomas, Planning Director	185 Second Street NE	Cleveland	37311		479-1913
Assistant City Manager				Melinda Carroll	593-1585
City Manager				Janice Casteel	593-3339
City Special Projects				Jonathan Jobe	593-3821
Tom Rowland, Mayor					
Charlie McKenzie, Councilman					
Bill Estes, Councilman					

AGENCY	ADDRESS	CITY	ZIP	CONTACT	PHONE
David May, Councilman					
Avery Johnson, Councilman					
Dale Hughes, Councilman					
Richard Banks, Councilman					
George Poe, Councilman					
Families First	450 Starvue	Cleveland	37311	Geraldine Elam	478-0300
Bradley Initiative Credit Union	1075 Blythe Avenue	Cleveland	37311	Denis Collins	559-1181
Caring Place	130 Wildwood Avenue	Cleveland	37311	Reba Terry	472-4414
Impact Cleveland	1075 Blythe Avenue	Cleveland	37311	Dustin Tommey	413-9311
Blythe Neighborhood Association	1045 Wilson Avenue	Cleveland	37311	Kim Lorello	486-7646
Inman Street Historical Group	P.O. Box 4524	Cleveland	37320	Alma Dodson	244-5391
Neighbors in Need					
Housing Coalition					
Planning Commission Members					
Corey Divel, Planner	185 Second Street NE	Cleveland	37311		479-1913
George Poe	3204 Cowan Street NW	Cleveland	37312		593-2971
John Kimball, Attorney	P.O. Box 1169	Cleveland	37311		476-5841
Clarke Taylor	2190 Joy Street	Cleveland	37311		596-9096
Larry Presswood	463 Centenary Avenue	Cleveland	37311		614-4640
Maryl Elliott	643 Worth Street	Cleveland	37311		472-8216
Dee Burris	P.O. Box 3693	Cleveland	37320		478-3050
Andrew Johnson	3530 Adkisson Drive NW	Cleveland	37312		479-1276
Yvonne Cannon	4155 Freewill Road	Cleveland	37312		339-8902
Tricia Haws	3125 Clearwater Drive NE	Cleveland	37312		284-9870

WRITTEN REQUESTS ATTACHED

- **Habitat for Humanity – request for assistance for infrastructure in Victory Cove**
 - **Victory Cove Infrastructure is included in the Action Plan for this year**
- **Cleveland Housing Authority – request for sidewalks after demolition and redesign/redevelopment at Lay Street Apartments**
 - **This project will be considered in a future year**



Now More Than Ever.
Help Build It!

February 24, 2015

City of Cleveland
Community Development Department
Attn: Teresa Torbett
185 2nd Street N.E.
Cleveland, TN 37311

Dear Teresa:

Habitat for Humanity of Cleveland is a nonprofit organization that built its first home in Cleveland in 1991. We work directly with low-income and very low-income families (30-60% of median income), building homes and selling them with no profit, with a 0% interest 20-30 year loan. We work with the local community (business, churches, individuals, and civic organizations) for support and volunteer groups to help build homes. This year, we will be celebrating the completion of our 130th home and also the completion of 75 repair projects through our *A Brush With Kindness* program since 2012.

Partner families are required to do 400 hours of what we call "sweat equity", through classes and on the construction of their own home. In FY2015-2016 we will be building ten homes and completing 30 of A Brush with Kindness projects. We will again be working in the CDBG target area with a big infrastructure project in one of our subdivisions, Victory Cove. We are asking for \$150,000 to help fund Phase II infrastructure on this property, preparing the way for 15+ homes. By leveraging this CDBG funding, once finished Habitat for Humanity and the local community will have invested another \$1.2 million into that property to house another 15+ families in need of decent, affordable housing.

If you have any questions about where our homes are being built in the CDBG area, or the timeline on construction of these homes, please give Matt Carlson a call at the Habitat for Humanity main office.

Thank you for your consideration and time in this matter.

Cordially,

A handwritten signature in blue ink, appearing to read "J Morelock".

Jeff Morelock
President, Board of Directors

A handwritten signature in blue ink, appearing to read "Matt Carlson".

Matt Carlson
Executive Director

Teresa Torbett

From: Paul A. Dellinger <paull@clevelandhousingauthority.com>
Sent: Monday, February 23, 2015 10:58 AM
To: Teresa Torbett; mddotsonandsonsobits@hotmail.com; angie@fratn.com; bsalicco@vbhsc.org; bicreditunion@bellsouth.net; wingsofdragonz@gmail.com; dfranz@vbhcs.org; demetriuscramsey@gmail.com; dljackson59@hotmail.com; impactclevelandtn@gmail.com; eloise.waters@state.tn.us; geraldine.elam@state.tn.us; Janice Casteel; Jonathan Jobe; bradleynaacp@charter.net; lonewolf4@bellsouth.net; mcarlson@habitatofcleveland.org; mattyerson@unitedwaybc.com; mcolemanlaw@gmail.com; Melinda Carroll; Tommy Myers; Patti Pettit; rbonner@bradleybaptist.org; evans_ray@msn.com; rterry@thecaringplaceonline.org; rlayne@sedev.org; ronniearnold@charter.net; ronnie.moses@tn.gov; Shneka Jones; sluker@douglascherokee.org; ae@rivercounties.com; wquigley@pkmanagement.com
Subject: RE: Reminder of CDBG Public Meeting

Teresa,
Regrettably, I have a schedule conflict and will be unable to attend. However, I will submit my comments in writing for your records. CHA will ask for some consideration for curbs/sidewalks at the Lay Street development as part of the redesign/redevelopment project that will follow the demolition of three buildings at that site late this summer.

Thanks,

Paul A. Dellinger, MBA
Executive Director
Cleveland Housing Authority
450 Walker St. NE, PO Box 2846
Cleveland, Tennessee 37320-2846
Phone: 423-479-9659 ext. 109
Cell: 423-595-2618
Fax: 423-339-5984
www.clevelandhousingauthority.com

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-----Original Message-----

From: ttorbett@clevelandtn.gov [<mailto:ttorbett@clevelandtn.gov>]
Sent: Monday, February 23, 2015 10:54 AM
To: mddotsonandsonsobits@hotmail.com; angie@fratn.com; bsalicco@vbhsc.org; bicreditunion@bellsouth.net; wingsofdragonz@gmail.com; dfranz@vbhcs.org; demetriuscramsey@gmail.com; dljackson59@hotmail.com; impactclevelandtn@gmail.com; eloise.waters@state.tn.us; geraldine.elam@state.tn.us; jcasteel@clevelandtn.gov; ijobe@clevelandtn.gov; bradleynaacp@charter.net; lonewolf4@bellsouth.net; mcarlson@habitatofcleveland.org;